

TEXAS DEPARTMENT OF FAMILY AND PROTECTIVE SERVICES

COMMISSIONER H. L. Whitman, Jr.

September 8, 2017

Mr. Steven Albright, Budget Director Governor's Office of Budget, Planning and Policy 1100 San Jacinto, 4th Floor Austin, TX 78701

Ms. Constance Allison, Policy Director Office of the Governor 1100 San Jacinto, 4th Floor Austin, Texas 78701

Mr. Drew DeBerry, Budget and Policy Director Governor's Office of Budget, Planning, and Policy 1100 San Jacinto, 4th Floor Austin, TX 78701

Ms. Ursula Parks, Director Legislative Budget Board 1501 North Congress Avenue, 5th Floor Austin, TX 78701

Dear Mr. Albright, Ms. Allison, Mr. DeBerry, and Ms. Parks:

Enclosed is the agency's FY 2017 Monthly Financial Report as of July 2017. The following is a narrative summary of budget adjustments during the month, budget variances, significant changes from appropriated funding, capital budget issues, and other key budget issues at this time.

BUDGET ADJUSTMENTS

The budget adjustments listed below apply to the appropriation year 2017 as of the end of July 31, 2017. Adjustments to Department of Family and Protective Services (DFPS) appropriation pattern as detailed in the Conference Committee version of H.B.1, 84th Legislature, Regular Session are described.

A. Pursuant to Art IX, Sec 13.01, Federal Funds/Block Grants, adjustments have been made to align federal funds/block grants and re-budget federal funds/block grants between FY16 and FY17. Total amounts by CFDA are listed below. Items with changes from the prior month are shaded below. Additional detail is provided in Schedule 1 Supplemental.

93.556.001	- Promoting Safe and Stable Families (\$9,606)
93.556.002	- Promoting Safe and Stable Families – Caseworker Visits (\$1,303,593)
93.645	- Child Welfare Services State Grant \$3,295,543
93.669	- Child Abuse and Neglect State Grants (\$232,568)
93.599	- Title IV-E Chafee Education and Training Vouchers Program (\$1,758,476)
93.603	- Adoption Incentive Payments \$1,858,665
93.674	- Chafee Foster Care Independence Program \$3,343,003
93.643	- Children's Justice Grants to States \$119,133
93.652	- Adoption Opportunities (\$358,258)
93.590	- Community-Based Child Abuse Prevention Grants \$1,088,701
93.566	- Refugee and Entrant Assistance State Administered Programs (\$4,113,328)
93.505.000	- MIECHV Home Visiting Program \$598,624

- B. Pursuant to Art II, Special Provisions, Sec. 10, Limitations on Transfer Authority, the following adjustments are reflected:
 - The transfer of funding and FTE Authority for the Texas Home Visiting programs from HHSC to DFPS (letter dated December 1, 2015)
 - The transfer of general revenue funding from HHSC for the critical needs request to support the increase in CPS Direct Delivery staff, support staff, and associated agency costs (letter dated November 22, 2016)
- C. Pursuant to Art I Informational Listing, Sec 2, Transfer of Social Security Contributions and Benefit Replacement Pay (BRP), this adjustment transfers BRP to direct strategies. (The BRP adjustment was removed from the Monthly Financial Report beginning in November 2016 consistent with other state agencies. These adjustments do not increase the agency's budget and are required for CPA reporting purposes only.)
- D. This adjustment reflects a transfer from Comptroller of Public Accounts for the estimated state and federal funds and/or budget authority required to fund the state employee salary increase legislated in Article IX, Sec. 18.02, Appropriations for a State Salary Increase for General State Employees.
- E. This adjustment reflects changes in estimated federal entitlement funds (gains or losses) pursuant to Art IX, Sec 13.01, Federal Funds/Block Grants Fed Entitlements. Updates in projections affected these sources. Items with changes from the prior month are shaded below. Additional detail is provided in Schedule 1 Supplemental.

93.778.003	- Medical Assistance Program 50% \$1,718,147	
93.659.050	- Title IV-E Adoption Assistance - Administration \$2,026,857	
93.659.060	- Title IV-E Adoption Assistance - FMAP (\$1,625,801)	
93.659.075	- Title IV-E Adoption Assistance-Training (\$13,097)	
93.658.050	- Title IV-E Foster Care - Administration \$4,060,904	
93.658.060	- Title IV-E Foster Care - FMAP (\$9,785,470)	

93.658.075	- Title IV-E Foster Care -Training \$2,193,072
93.090.050	- Title IV-E Guardianship Assistance - Administration (\$61,220)
93.090.060	- Title IV-E Guardianship Assistance - FMAP (\$711,681)

- F. This adjustment reflects changes in estimated interagency contracts pursuant to Art IX, Sec 8.02, Reimbursements and Payments.
- G. This adjustment reflects transfers between appropriations within 20 percent limitation to cover projected expense pursuant to 84rd Legislature, SB1 Art IX, Sec 14.01(a), Appropriation Transfers (2016-17 GAA). *Pending in USAS*.
- J. Pursuant to Art II, Rider 10, Appropriation Transfer between Fiscal Years (letter dated June, 23, 2016), this adjustment reflects the reversal of the carry back of TANF funds from FY 17 to FY 16 in Strategy B.1.9 Foster Care Payments due to TANF ECF being made available through approval of critical needs letter dated November 22, 2016.
- K. This adjustment reflects the approval to expend current unobligated TANF and TANF Emergency Contingency Fund balances pursuant to Art IX, Sec 13.10, Request to Expend TANF- Federal Funds/Block Grants (letter dated November 22, 2016).
- O. This adjustment reflects the carry forward of unexpended capital balances from FY 16 to FY 17 for Strategy B.1.1 Child Protective Services Direct Delivery Staff and Strategy G.1.1 Agency-Wide Automated Systems pursuant to Art IX, Sec 14.03(i), Limitation on Expenditures Capital Budget UB (2016-17 GAA). Additional detail is provided in Schedule 1 Supplemental.
- P. This adjustment reflects the reduction to General Revenue due to revenues for Earned Federal Funds being insufficient to offset the appropriation, pursuant to Art IX, Sec 13.11(i), Amount Contingent on Collection.
- T. This adjustment reflects the appropriation increase pursuant to Art IX, Sec. 18.35, Contingency for H.B. 19, Mental Health and Preventative Services Programs for Veterans' and Military families.
- V. This adjustment reflects Fiscal Size-up adjustments which transfers funds appropriated at HHSC to DFPS for CAPPS upgrades (\$1,695,882) and the Office of Inspector General lease (\$1,012,770).
- W. This adjustment reflects the transfer of funds from Strategy B.1.9 Foster Care Payments to Strategy B.1.1 Child Protective Services Direct Delivery Staff pursuant to Art II, Rider 6 (c) Foster Care Rates (letter dated November 22, 2016). Freed-up general revenue available from adjustment K above.
- Z. These adjustments reflect changes to appropriations pursuant to House Bill 2 of the 85th Legislature Regular Session.

BUDGET VARIANCES

Schedules 1, 3, and 5 of this report reflect the agency's current projections for program expenditures as well as the August forecast for entitlement programs (Foster Care and Adoption Subsidy/PCA), Contracted Day Care services, and the Relative Other Designated Caregiver program. General revenue shortfalls may be further reduced pending decisions on RTE (DFPS 2018-A-0002). The transfers between strategies in the request to exceed are not reflected in this report.

This report reflects an agency surplus of \$29.5 million All Funds consisting of \$25.2 million in General Revenue. In addition, an estimated lapse of \$4.2 million Federal Funds and \$0.1 million Other funds that will not be drawn or collected.

- Appropriations that are anticipated to result in lapsed budget authority are expressed as a positive variance:
 - o 0001 General Revenue
 - o 0758 GR-Medicaid Match
 - o 93.558 Temporary Assistance to Needy Families (TANF)
 - o 93.566 Refugee and Entrant Assistance State Administered Programs
 - o 93.599 Title IV-E Chafee Education and Training Vouchers Program ETV
 - o 93.643 Children's Justice Grants to States
 - o 93.669 Child Abuse and Neglect State Grants
 - o 93.674 Chafee Foster Care Independence Program
 - o 93.505.000 MIECHV Home Visiting Program
 - o 666 Appropriated Receipts
 - o 777 Interagency Contracts
 - o 802 License Plate Trust Fund

Based on current projections, the agency anticipates estimated general revenue shortfalls in Goal B (Child Protective Services) (see Schedule 5). All the shortfalls may be mitigated pending decisions on RTE (DFPS 2018-A-0002). The projected general revenue variances are summarized as follows:

- Entitlement Programs \$9.0 million shortfall
- Contracted Day Care Services \$2.8 shortfall
- Non-Entitlement Programs \$37.0 million surplus of which \$32.5 million is related to projected capital lapses (\$27.3 million in G.1.1 Agency-Wide Automated Systems and \$5.2 million in B.1.1 CPS Direct Delivery Staff)

Goal B has a projected GR shortfall while Goals A, C, D, E, F, and G have projected GR surplus. The agency also anticipates lapsing approximately \$24.4 million general revenue related to critical needs funding appropriated by H.B. 2 in Goals B, D, F, and G. This is primarily due to delayed hiring of the additional 828.8 FTEs.

SIGNIFICANT CHANGES FROM PREVIOUS REPORT

This is the eleventh Monthly Financial Report for FY 2017. The report reflects adjustments to align budget with federal grant award letters received and appropriation transfers within our authority to mitigate shortfalls. Projections, expenditures and revenues have been updated.

OTHER KEY BUDGET ISSUES

The agency has submitted RTEs to finalize 2016 and 2017. The requests include approval for appropriation transfers that exceed the 20% authority in Article IX, Sec. 14.01(a), approval to transfer capital lapses to non-capital items, and notification/approval to UB balances from FY 2016 to FY 2017 in the PEI strategies and Strategy F.1.1, Central Administration.

CAPITAL BUDGET ISSUES

The budget in Schedule 7 (Capital Projects) reflect the DFPS 2016-2017 capital appropriation levels and adjustments to reflect changes in estimated federal entitlement funds (gains or losses) pursuant to Art IX, Sec 13.01, Federal Funds/Block Grants Fed Entitlements. Future adjustments will be reflected in Monthly Financial Reports as revenues are realized and/or actual adjusting entries are processed in the Uniform State Accounting System, including unexpended balances carried forward from FY 2016 into FY 2017.

- E. This adjustment reflects changes in estimated federal entitlement funds (gains or losses) pursuant to Art IX, Sec 13.01, Federal Funds/Block Grants Fed Entitlements specific to capital budget items.
- O. This adjustment reflects the carry forward of unexpended capital balances from FY 16 to FY 17 for Strategy B.1.1 Child Protective Services Direct Delivery Staff pursuant to Art IX, Sec 14.03(i), Limitation on Expenditures Capital Budget UB (2016-17 GAA).
- Z. These adjustments reflect changes to appropriations pursuant to House Bill 2 of the 85th Legislature Regular Session.

STATUS OF PENDING TRANSFERS AND AUTHORITY REQUIRING PRIOR APPROVAL							
Letter Topic	HHSC/DFPS	September 1, 2017					
Appropriation Year	Letter Date	LBB	Governor				
Request for Approval to Establish Case Management Rate for FBSS Pilot FY 2017 [DFPS-2018-A-0001]	August 29, 2017	N	N				

Approvals and Notifications to Address Critical Services and Operations for Fiscal Years 2016 and 2017			
[DFPS-2018-A-0002]	September 1, 2017	N	N
Request for Approval to Pay Rates that Result in Expenditures above Appropriated Levels for Community-Based Care [DFPS-2018-A-0003]	September 6, 2017	N	N
Request for Approval to Transfer Funding Between Strategies for Fiscal Years			
2018 and 2019 [DFPS-2018-A-0004]	September 7, 2017	N	N

Please feel free to contact me at 512/438-3089 if you have any questions or require additional information.

Sincerely,

Lisa Subia

Chief Financial Officer

Los Subias

cc: Garnet Coleman, State Representative
Allison Billodeau, Governor's Office
Jessica Olson, Lieutenant Governor's Office
Heather Fleming, Speaker's Office
Shannon Ghangurde, Senate Finance Committee
Stacey Gilliam, Senate Finance Committee
Kyler Arnold, House Appropriations Committee
Liz Prado, Legislative Budget Board
Julie Lindsey, Legislative Budget Board
Rob Coleman, Director of Fiscal Management