

# Adult Protective Services Quarterly Legislative Report

FY 2019, 3rd Quarter

August 1, 2019

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### **Background and Summary**

Senate Bill (S.B.) 6, 79<sup>th</sup> Regular Session (2005), requires the Adult Protective Services (APS) program to conduct a quarterly performance review. The performance data in this report is from March 2019 to May 2019.

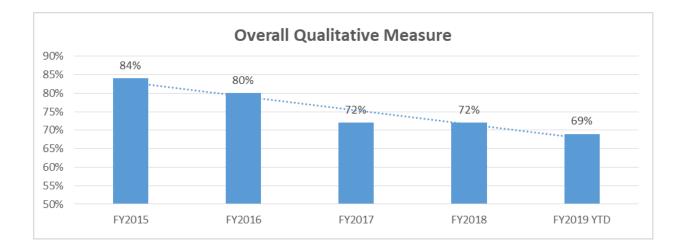
As the Texas population grows and baby boomers grow older, APS has experienced and will continue to experience rises each year in reports of abuse, neglect, and financial exploitation. While APS intake totals are impacted by seasonal variation, a direct comparison of the same quarters in successive years shows that three out of four quarters of FY 2018 had higher intakes than the same quarters in FY 2017. APS intakes reached 32,472 in FY 2018 Q4, the highest single quarter of intakes APS has ever had in its traditionally highest quarter of the year. APS FY 2019 intakes in Q1 and Q2 were within 3% of the same period in FY 2018, and Q3 reached 29,137, up 5.4% from FY 2018 Q4, the previously highest 3<sup>rd</sup> quarter. If FY 2019 Q4 intakes increase proportionally to FY 2018 Q4, APS will reach approximately 5% above FY 2018 Q4.

As APS intakes rise, and staffing remains relatively flat, caseworker average daily caseload typically increases. After making extensive efforts in FY 2018 to close older, cases average daily caseload that year was 30.9, slightly below the 31.4 LBB target. This was accomplished despite reaching 33.2 in the 4<sup>th</sup> quarter. Caseloads increased in FY 2019 Q1 to 34.2, then dipped, as seasonally expected, to 30.0 in Q2, 7% higher than Q2 of FY 2018. Third quarter caseloads, at 30.6, lowered the FY 2019 year to date average to 31.6. Three out of five districts exceed the LBB target thus far in FY 2019, and traditional summer month intake and turnover increases will likely make caseloads rise even further in the 4<sup>th</sup> quarter.

The chart below shows quarterly intakes beginning with FY2018, Q1, and compares them to average quarterly totals for prior fiscal years, beginning with FY 2015. In FY 2013, the APS program amended the definitions of abuse, neglect, and financial exploitation to focus on the most critical allegations. The definitional changes coupled with a greater number of filled FTEs allowed APS to lower caseloads and minimize turnover. However, intakes continued to rise over the years, while APS caseworker positions were stagnant. FY 2019, Q1, intakes were nearly the same as in FY 2018, Q1, and FY 2019 is projecting to be at least as high as in FY 2018.

35,000 30,000										
20,000 15,000 10,000 5,000										
0	FY15 Avg.	FY16 Avg.	FY17 AVG	FY18Q1	FY18Q2	FY18Q3	FY18Q4	FY19Q1	FY19Q2	FY19Q3
Intakes	27,569	27,707	28,554	28,323	28,012	27,607	32,472	28,006	27,161	29,137
Caseworker FTEs	537.7	530.3	519.9	487.9	494.3	501.2	497.4	499.3	504.1	496.0

While many quantitative measures remain on target, the lower amount of APS caseworkers over time and the increase in intake volume has negatively impacted the overall quality of APS casework. APS quality assurance efforts had helped case quality hold steady at 72% in FY 2018. However, the influx of new workers replacing more tenured workers in the summer of FY 2018 has led to a decline in case quality thus far in FY 2019.



APS continues to monitor intake volume and average daily caseload to determine the impact those factors have on program performance. The improvements made in average daily caseload in FY 2018 focused on addressing older cases. This effort drove down caseloads in the first half of that fiscal year. These efforts have continued in FY 2019. The improvements gained by this effort has been tempered in FY 2019 Q3 by a 5.4% rise in intakes. While the APS vacancy rate has increased from 3.8% in Q2 to 6% in Q3, the impact of the vacancies has been only a 1% drop (4) in case carrying workers, as more workers hired in the fall have become case carrying.

In FY 2019, APS established a mentor program that matches newer APS specialists with tenured workers. The mentor and protégé meet weekly to help protégés develop effective casework skills. The mentor program was piloted in the DFW district in Q1, and has since expanded across the state. Feedback in the districts that have fully implemented program shows workers performing better in classroom training, feeling supported, and staying with APS.

## Appendices

#### **Appendix A: APS Caseworker Performance Measures**

The chart below displays APS caseworker performance on quantitative program activities. Many of these performance measures are reported to the Texas Legislative Budget Board.

APS IN-HOME PROGRAM LBB Measures and Internal Data	Actual FY 2016	Actual FY 2017	Actual FY 2018	FY 2019 YTD	FY 2019 Q1	FY 2019 Q2	FY 2019 Q3	FY 2019 Q4
FYTD #APS Abuse/ Neglect /Exploit Reports (Goal 01-01-01.03 OP (SWI) LBB Target 120,924	110,826	114,091	116,414	55,167	28,006	55,167	84,304	
Quarterly #APS Abuse/ Neglect/ Exploit Reports	110,826	114,091	116,414	27,583	28,006	27,161	29,137	
FYTD # Completed APS In-Home Investigations (Goal 04-01-01.01 OP) FY LBB Target 91,924	83,534	84,712	84,463	41,587	22,342	41,587	62,592	
Quarterly # Completed APS In-Home Investigations	83,534	84,712	84,463	20,794	22,342	19,245	21,025	
FYTD Validated APS In- Home Investigations (Goal 04-01-01.02 OP) LBB FY Target 58,290 & Percent validated APS In-Home investigations	51,608 (61.8% Valid)	51,314 (60.6% Valid)	49,308 (58.4% Valid)	25,213 (62.8% Valid)	13,753 (61.5% Valid)	25,213 (62.8% Valid)	38,018 (61.2% Valid)	

APS IN-HOME PROGRAM LBB Measures and Internal Data	Actual FY 2016	Actual FY 2017	Actual FY 2018	FY 2019 YTD	FY 2019 Q1	FY 2019 Q2	FY 2019 Q3	FY 2019 Q4
Quarterly Validated APS In- Home Investigations & Percentage validated In-Home investigations	51,608 (61.8% Valid)	51,314 (60.6% Valid)	49,308 (58.4% Valid)	12,607 (62.8% Valid)	13,753 (63.7% Valid)	11,460 (61.8% Valid)	12,819 (62.8% Valid)	
Avg Monthly # APS In-Home Clients Served (Goal 04-01- 01.02 EX) LBB Target 6,623 & Percent Abused/ Neglected/Exploite d Adults Served (Goal 04-01.02 OC) LBB Target 76.8%	6,253 (77.9% Served)	6,195 (79.3% Served)	4,068 (77.7% Served)	4,600 (80.7% Served)	4,963 (81.5% Served)	4,236 (80.5% Served)	4,463 (80% served)	
FYTD APS In-Home Daily Caseload: (Goal 04- 01-01.02 EF) LBB Target 31.4	31.4	33.8	30.9	31.6	34.2	32.1	31.6	
Quarterly APS In-Home Daily Caseload (3 month)	31.4	33.8	30.9	32.1	34.2	30.1	31.1	

#### Appendix B: Staffing Data

Sentences about all-staff.

The charts below display APS staffing data for:

- In-Home Caseworkers
- In-Home Supervisors

APS IN-HOME CASEWORKERS Performance Indicators	FY 2017 Actual	FY 2018 Actual	FY 2019 YTD	FY 2019 Q1	FY 2019 Q2	FY 2019 Q3	FY 2019 Q4
Allocated FTEs <sup>12</sup>	569	527	527	524	524	525.7	
<b>FYTD</b> Average Filled FTEs	519.9	494.5	501.7	499.3	501.7	499.8	
<b>Quarterly</b> Average Filled FTEs	519.9	494.5	501.7	499.3	504.1	496	
Year-to-Date Case Carrying Staff	458.3	442.2	439.1	439.1	445	445.3	
<b>Quarterly</b> Case Carrying Staff	458.3	442.2	439.1	439.1	450.9	445.9	
Case Carrying staff Ratio	88.2%	89.4%	86.8%	87.9%	85.7%	84.3%	
Annualized Turnover	25.9%	25.2%	22.5%	23.9%	22.5%	21.4%	
Non Annualized Turnover <sup>3</sup>	25.9%	25.2%	N/A	6.0%	5.3%	4.8%	

<sup>&</sup>lt;sup>1</sup> The FY 2017 In-Home caseworker FTE total comes the 4/7/2017 Budget Division Report "FY17 Associate Commissioner-APS Position Summary 8"

<sup>&</sup>lt;sup>2</sup> At the beginning of FY 2018, Provider Investigations moved from DFPS –APS to HHSC. The total from FY 2017 above counts only the APS In-Home caseworkers and not Provider Investigations investigators, supervisors, and staff who moved to HHSC the following fiscal year.

<sup>&</sup>lt;sup>3</sup> The non-annualized turnover methodology mirrors the official method used by the State Auditor's Office. Annual turnover will be calculated at the conclusion of the fiscal year. For the quarterly results, data reflects activity that took place in each specific quarter. The end of year rate is calculated by dividing the total number of terminations in the year by the average number of filled positions during the year.

APS IN-HOME SUPERVISORS Performance Indicators	FY 2017 Actual	FY 2018 Actual	FY 2019 YTD	FY 2019 Q1	FY 2019 Q2	FY 2019 Q3	FY 2019 Q4
Allocated FTEs <sup>4</sup>	86	84	84	84	84	84	
FYTD Average Filled FTEs	82.4	79.4	79	77.5	79	79.8	
Quarterly Filled FTEs	82.4	79.4	79	77.5	80.5	81.5	
Annualized Turnover	2.7%	18.4%	4.9%	4.9%	7.3%	7.3%	
Non Annualized Turnover	2.7%	18.4%	N/A	1.2%	2.4%	1.9%	

#### **Other Employees:**

In addition to the 525.7 caseworker and 84 supervisor FTEs allocated for APS, there are an additional 185.5 staff in management, support, legal, and state office staff located around the state. Adding those employees increases the total number of allocated staff to 795.2. In FY 2019 Q3, 175.8 of these positions were filled, an average fill rate of 94.8%.

<sup>&</sup>lt;sup>4</sup> The FY 2017 In-Home Supervisor FTE total comes the 4/7/2017 Budget Division Report "FY17 Associate Commissioner-APS Position Summary 8"

### Appendix C: Qualitative Data

Qualitative data is calculated from casereading scores entered by APS quality assurance specialists. There are 5 qualitative measures. Each measure is comprised of a group of sub items related to the function being measured. The chart below display qualitative data.

APS Investigations Qualitative Measures	Actual FY 2017	Actual FY 2018	FY 2019 YTD	FY 2019 Q1	FY 2019 Q2	FY 2019 Q3
Alleged Victim and Client Safety	66%	68%	65%	67%	63%	60%
Investigation Rating Scale	71%	<b>69%</b>	69%	71%	68%	61%
Case Documentation	81%	85%	75%	80%	70%	71%
Service Provision and Outcomes	81%	85%	86%	89%	82%	81%
APS Specialist Productivity	68%	71%	71%	74%	67%	64%
Overall Average⁵	72%	72%	71%	73%	68%	64%

<sup>&</sup>lt;sup>5</sup> The overall qualitative average is based on the scoring of 27 questions for each casereading. Each standard above has a different number of questions, so the overall average will differ from the average of the five standards in this table.