

Prevention and Early Intervention: Supporting New Families and Investing in the Newest Texans

Texas Nurse-Family Partnership Statewide Grant Program Evaluation Report Fiscal Year 2021

As Required by §265.101 - §265.110

December 1, 2021

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Executive Summary

The Texas Nurse-Family Partnership (TNFP) competitive grant program was established by S.B. 156, 80th Legislature, Regular Session, 2007. The Department of Family and Protective Services (DFPS) leverages funds from the TNFP competitive grant program to award grants to community-based organizations for the implementation and operation of Nurse Family Partnership (NFP) programs. In Fiscal Year 2016, oversight of TNFP was transferred to the DFPS Prevention and Early Intervention Division (PEI) by the Health and Human Services Consolidation Bill, S.B. 200, 84th Legislature, Regular Session, 2015. As a result, §265.109 of the Texas Family Code requires PEI to submit an annual report to the Senate Health and Human Services Committee and the House Human Services Committee on the performance of each grant recipient during the preceding fiscal year. To fulfill this requirement, this report includes information on TNFP inputs, outputs, and outcomes in Fiscal Year 2021. The information included in this report is drawn from DFPS contracts with TNFP sites, using data from community-level reports to DFPS, the Prevention and Early Intervention Reporting System (PEIRS), Texas Home Visiting (THV) data system, and the NFP data reporting system known as Flo. PEI also funds Nurse Family Partnership programs through its Healthy Outcomes through Prevention and Early Support program (one site in Dallas County) and its federally-funded Texas Home Visiting program (seven sites in Potter and Randall counties, Nueces and San Patricio counties, Wichita County, Gregg County, Smith County, Bexar County, and Ector and Midland counties). Sites funded under these other programs are not included in this report; however, they are covered in other PEI reports.

NFP is a voluntary, evidence-based program whose mission is to positively transform the lives of vulnerable babies, mothers, and families, which they accomplish through regular home visitation by specially trained registered nurses. NFP has three primary goals: 1) To improve pregnancy outcomes by promoting health related behaviors; 2) To improve child health, development, and safety by promoting competent caregiving; and 3) To enhance parent life-course development by promoting pregnancy planning, educational achievement, and employment. To achieve their goals, NFP provides vital services to the families it serves. Specifically, nurse home visitors help women engage in good preventive health practices, including getting prenatal care from their healthcare providers; improving their diet; and reducing their use of cigarettes, alcohol, and illegal substances. In addition, the program improves child health and development by helping parents provide responsible, protective, and competent care. Importantly, to support families in sustaining ongoing improvements, NFP supports families in achieving economic self-sufficiency by helping parents develop a vision for their own future, plan future pregnancies, continue their education, and attain employment.

Since the initial Request for Proposals in 2008, TNFP has grown from 1 site in Dallas to 16 state-funded sites serving low-income, first-time mothers in 26 counties across the state. In Fiscal Year 2021, these sites:

- served 4,055 client families;
- enrolled 1,561 new client families; and
- had an average monthly caseload of 2,323 clients.

These clients were served with equal or greater fidelity to each of the model elements compared to NFP sites nationally, leading to better outcomes for NFP mothers and children. Clients see value in the services NFP provides, as illustrated by the 90 percent of clients who remained enrolled in the program on their one-year anniversary in Fiscal Year 2021.

TNFP exceeded PEI's Fiscal Year 2021 goal for breastfeeding rates at six months after birth and nearly met the goal for full-term births. PEI will be engaging with TNFP on continuous quality improvement efforts throughout Fiscal Year 2022, and beyond, to ensure that the program continues to provide the highest quality services that improve outcomes for TNFP clients.

Introduction

The Texas Nurse-Family Partnership (TNFP) competitive grant program was established by S.B. 156, 80th Legislature, Regular Session, 2008. The Department of Family and Protective Services (DFPS) leverages funds from the TNFP competitive grant program to award five-year grants to community-based organizations for the implementation and operation of Nurse Family Partnership (NFP) programs. In Fiscal Year 2016, oversight of TNFP was transferred to the DFPS Prevention and Early Intervention Division (PEI) by the Health and Human Services Consolidation Bill, S.B. 200, 84th Legislature, Regular Session, 2015. As such, §265.109 of the Texas Family Code requires PEI to submit an annual report to the Senate Health and Human Services Committee and the House Human Services Committee on the performance of each grant recipient during the preceding fiscal year. To fulfill this requirement, this report includes information on TNFP inputs, outputs, and outcomes in Fiscal Year 2021. The information included in this report is drawn from DFPS contracts with TNFP sites, community-level reports submitted to DFPS, and the NFP data reporting systems – Efforts to Outcomes and Flo.

This report contains six sections:

- an introduction that includes background information about the Nurse Family Partnership (NFP) nationally, and in Texas;
- a description of TNFP program sites, including their location, funding, capacity, and staffing;
- an overview of demographic information on the clients served by TNFP;
- information on model adherence by TNFP;
- an overview of key outcomes achieved by TNFP sites in Fiscal Year 2021; and
- a summary of the findings of this report and discussion of the activities and goals of TNFP in Fiscal Year 2022 and beyond.

Background of NFP

The Nurse-Family Partnership (NFP) program is a voluntary, evidence-based program that helps transform the lives of vulnerable, first-time mothers and their babies through regular home visitation by specially trained registered nurses. NFP's mission is to empower first-time mothers living in poverty to successfully change their lives and the lives of their children through evidence-based nurse home visiting. To achieve their mission, NFP provides vital services to the families it serves. NFP improves pregnancy outcomes by helping women engage in good preventive health practices, including getting prenatal care from their healthcare providers, improving their diet, and reducing their use of cigarettes, alcohol, and illegal substances. NFP improves child health and development by helping parents provide responsible and competent care. NFP improves the economic self-sufficiency of the family by helping parents develop a vision for their own future, plan future pregnancies, continue their education, and find employment.

NFP's Return on Investment

An independent analysis of NFP conducted by the RAND Corporation¹ found a more than 500 percent return on investment for dollars spent on high-risk populations and a nearly 300 percent return for dollars spent on all individuals served, by the time the child turned 15. Returns came from four types of government savings:

- increased tax revenues due to increased earnings from employment;
- child welfare systems savings due to reduced rates of child maltreatment;
- decreased need for public assistance; and
- decreased involvement in the criminal justice system.

Since the implementation of the first NFP pilot program in Elmira, New York in 1978ⁱ, NFP programs have expanded to 41 states, five Tribal communities, and the U.S. Virgin Islands and served over 342,766 families nationally.ⁱⁱ Organizations implementing NFP programs receive professional guidance from the Nurse-Family Partnership National Service Office (NFPNSO), and programs are required to provide extensive data to NFPNSO, which are used to monitor fidelity to the NFP model, improve service delivery and outcomes, and expand research on the model.

NFP Model Elements

Key to NFP's success is the requirement that all NFP programs implemented across the United States adopt and adhere to the 18 elements of the NFP model.^{III} The elements address program characteristics, such as:

- client demographics and participation;
- the form, frequency, and extent of visitation;
- the qualifications of nurse home visitors and supervisors;
- the collection of data;
- organizational attributes; and
- community collaboration.

The elements are based on research, expert opinion, field lessons, and theoretical rationales. NFPNSO predicts that adherence to all the elements leads to results similar to those found in randomized clinical trials. The Appendix includes a detailed description of each of the elements.

Several studies have been conducted on NFP's impact on families and the communities they serve. A study completed in 2013^{iv} by the Pacific Institute for Research and Evaluation (PIRE) found that for every 1,000 low-income families served by NFP, they anticipate preventing an estimated:

- 78 preterm births;
- 73 second births to young mothers;
- 240 child maltreatment incidents;
- 350 violent crimes by youth;
- 2,300 property and public order crimes (e.g., vandalism, loitering);
- 180 youth arrests;
- 230 person-years of youth substance abuse; and
- 3.4 infant deaths.

The Evidence Base of Nurse Family Partnership

Nurse Family Partnership (NFP) is an evidence-based program, supported by randomized controlled trials with diverse populations. These studies have found a variety of both short- and long-term benefits to participation. Program effects found in two or more of the NFP trialsⁱ or other methodologically rigorous studies include:

- improved prenatal health;
- decreased smoking during pregnancy;
- fewer childhood injuries and/or instances of abuse and neglect;
- fewer subsequent pregnancies within two years of birth;
- increased intervals between births;
- increased maternal employment;
- improved school readiness; and
- reduction in the use of public programs.

NFP in Texas

The Young Women's Christian Association of Dallas, Texas established the first Nurse Family Partnership (NFP) program in Texas in 2006. Thanks in part to the success of that program, the Legislature unanimously passed S.B. 156, 80th Legislature, 2007, which created a Texas Nurse Family Partnership (TNFP) competitive grant program to fund NFP programs across the state. TNFP follows the national NFP model, but also incorporates the goal of reducing the incidence of child abuse and neglect. Two state supervised funds provide the funding for TNFP sites: Temporary Assistance for Needy Families (TANF) Block Grant and Texas General Revenue (GR). PEI also supervises eight Texas NFP sites that are funded primarily through federal Maternal, Infant, and Early Childhood Home Visiting (MIECHV) program funds, supervised by the Health Resource and Service Administration of the Administration of Children and Families. This report is focused solely on the NFP sites funded, at least in part, by statesupervised funding streams.

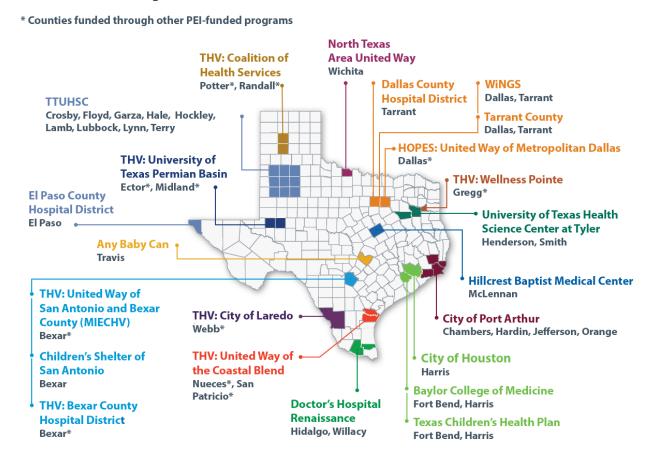


Figure 1. TNFP Sites and Counties Served

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TNFP Funding, Sites, and Staffing

The Texas Nurse Family Partnership (TNFP) competitive grant program authorizes PEI to award grants for the implementation or expansion of Nurse Family Partnership (NFP) programs across the state. PEI also funds Nurse Family Partnership programs through it's Healthy Outcomes through Prevention and Early Support program (one site in Dallas County) and its federally-funded Texas Home Visiting program (seven sites in Potter and Randall counties, Nueces and San Patricio counties, Wichita County, Gregg County, Smith County, Bexar County, and Ector and Midland counties). Sites funded under these other programs are not included in this report but are covered in other PEI reports.

In Fiscal Year 2021, PEI awarded over \$14.5 million to 16 organizations to provide NFP programs in their area. The grantees include city and county health departments, hospitals, and community-based organizations located in 14 different cities that serve 26 counties across the state. Table 1 shows the list of funded sites for Fiscal Year 2021 along with their locations, counties served, funding source, total Fiscal Year 2021 grant award, and funded capacity.

LOCATION	ORGANIZATION	COUNTIES	FUNDING	FY2021	FY2021
		SERVED	SOURCE	GRANT AMOUNT	PROGRAM CAPACITY*
AUSTIN	Any Baby Can	Travis	TANF/GR	\$1,591,711	400
DALLAS	Dallas County	Tarrant	TANF/GR	\$933,564	150
	Hospital District				
	(Parkland Hospital)				
DALLAS	WiNGS (previously	Dallas,	TANF/GR	\$1,600,000	300
	YWCA Dallas)	Tarrant			
EL PASO	El Paso County	El Paso	GR	\$607,079	150
	Hospital District				
FT. WORTH	Tarrant County	Dallas,	TANF/GR	\$984,640	200
	Texas, Inc.	Tarrant			
HOUSTON	Baylor College of	Fort Bend,	GR	\$739,982	125
	Medicine	Harris			
HOUSTON	City of Houston	Harris	TANF/GR	\$1,736,321	250
HOUSTON/	Texas Children's	Fort Bend, GR \$909,		\$909,224	150
GALVESTON	Health Plan	Harris			
LAREDO	City of Laredo	Webb	GR	\$590,159	100
LUBBOCK	Texas Tech Health	Crosby,	TANF/GR	\$1,014,307	200
	Science Center	Floyd, Garza,			

Table 1. TNFP Program Sites in FY2021: Location, Funding, and Capacity

LOCATION	ORGANIZATION	COUNTIES SERVED	FUNDING SOURCE	FY2021 GRANT AMOUNT	FY2021 PROGRAM CAPACITY*
		Hale,			
		Hockley,			
		Lamb,			
		Lubbock,			
		Lynn, Terry			
MCALLEN/	Doctors Hospital	Hidalgo,	GR	\$886,966	175
EDINBURG	Renaissance	Willacy			
PORT	City of Port Arthur	Chambers,	TANF/GR	\$688,122	125
ARTHUR		Hardin,			
		Jefferson,			
		Orange			
SAN	The Children's	Bexar	TANF/GR	\$1,614,839	325
ANTONIO	Shelter of San				
	Antonio				
SAN	Bexar County	Bexar	TANF/GR	\$1,006,404	200
ANTONIO	Hospital District				
TYLER	University of Texas	Henderson,	GR	\$87,095	50
	Health Science	Smith			
	Center at Tyler ⁺				
WACO	Hillcrest Baptist	McLennan	TANF/GR	\$967,690	200
	Medical Center				
TOTAL				\$14,526,103	3,100

* Program Capacity is the maximum number of clients the program can serve.

+ The Henderson County NFP merged with the larger Smith County NFP program to serve both counties under PEI's Texas Home Visiting program grant.

TNFP Staff

A unique aspect of TNFP is the high-level of training and expertise required of nurse home visitors and supervisors. Each nurse home visitor is required to be a trained registered nurse with a bachelor's degree in nursing. Additionally, once hired as a home visitor, nurses are required to undergo initial specialized training in topics essential to serving first-time mothers with low incomes, and to continue this specialized training throughout their careers. In Fiscal Year 2021, Texas Home Visiting funded 158 nurse home visitor positions and 21 nurse supervisor positions through GR and TANF funds in communities across the state. Additionally, PEI blends federal and state funds to provide a staffing infrastructure to help ensure success of TNFP. This includes programmatic staff who provide project implementation support; contract staff who oversee financial matters, including contracts, invoices, receipts, and payments; and specialized support to meet data management and training needs. PEI also contracts with NFPNSO to provide guidance around model fidelity and nurse consultation to each TNFP site.

Experienced NFP home visitors are expected to carry a caseload of approximately 25 to 30 clients at a time.^v In exceptional circumstances such as staff leave, vacancies, and client transition periods leading up to program graduation, home visitors may exceed the maximum caseload. Otherwise, caseloads are capped to ensure that clients receive the recommended frequency, duration, and quality of visits. For these reasons, vacancies and staff turnover have a large impact on sites' ability to serve their funded client capacity.

TNFP Visits

In addition to the rigorous qualifications required of TNFP nurse home visitors, NFP requires an intensive visitation schedule. Typically, TNFP clients enroll early in their pregnancy, and home visits begin between the 16th and 28th week of pregnancy. Visits continue up to the child's second birthday on the following recommended schedule:

- weekly for the first four weeks of participation;
- biweekly from the fifth week through delivery;
- weekly from delivery to six weeks postpartum;
- biweekly from week 7 until the baby is 21 months old; and
- monthly for the last three months of program participation.

In total, nurse home visitors typically provide up to 65 visits to clients enrolled in the program from the second trimester until the child's second birthday. Clients that are assessed as lower risk may be on a reduced schedule, if the nurse, supervisor, and client determine that a varied schedule best meets the needs of the client. This is often as clients are approaching the end of the program, or when clients have met their goals and are on track for positive long-term outcomes. Clients are also permitted to take a short break from the program or reduce the visiting schedule for a limited time if their schedule requires it.

Though visits conducted by TNFP nurse home visitors occur at the client's home, NFPNSO allows for flexibility on certain visits in terms of location and format. Visits may take place in a public location of convenience to the client, such as a school or library, or they may even occur over the phone in special circumstances. These accommodations help TNFP clients stay enrolled in the program while still meeting their employment, education, and family needs.

During visits, nurse home visitors provide:

• ongoing family, parent, and child assessments;

- extensive education in parenting and child development;
- health literacy support; and
- assistance in accessing health care, employment, and other resources.

Through this process, nurse home visitors build strong, supportive relationships with families.

Texas Nurse-Family Partnership Clients

To enroll in the TNFP program, clients must meet certain eligibility requirements. TNFP clients should:

- have no previous live birth;^{vi}
- have an income at or below 185 percent of the federal poverty level;^{vii}
- be a Texas resident;
- be enrolled before the end of the 28th week of pregnancy; and
- agree to participate voluntarily.

In some special cases, exceptions are made to the eligibility criteria, but any exceptions must be approved in consultation with TNFP and NFPNSO staff.

Spotlight on TNFP in the Community

Texas Nurse-Family Partnership (TNFP) Nurse-Family Partnership Program -(Brazoria County) Hillcrest Nurse-Family Partnership program was serving a mother who needed wheelchair assistance and her eight-month-old infant. The family was severely impacted by the winter storm and lost running water for 10 days.

During the storm, the mother was able to locate enough water to mix baby formula, but not to bathe him. She reached out to Nurse-Family Partnership after the baby developed a severe rash from the baby wipes she utilized to give her child a bath. Hillcrest immediately mobilized to address the family's emergency needs. The next day, in part to Nurse-Family Partnership's advocacy, water was restored in the apartment complex and the baby's rash was resolved.

Even after family normalcy resumed, the nurse home visitor continues to support the family in achieving their goals, which includes mom working towards completion of her associate degree.

Clients Served in Fiscal Year 2021

In Fiscal Year 2021, TNFP served 4,055 clients and over 3,000 infants. The average monthly client load by site ranged from 50 percent to 63 percent of total capacity, with one exception. During fiscal year 2021, University of Texas Health Science Center Tyler's contract ended February 2021 and was discontinued. Table 2 shows program capacity, total clients served, average monthly caseload, average monthly capacity, and the number of total clients with infants in Fiscal Year 2021.

Table 2. Clients Served by Site in Fiscal Year 2021						
Location	Organization	Program Capacity	Total Clients Served*	Avg. Monthly Caseload	Avg. Monthly Capacity Percent	Total # of Clients with an Infant*
Austin	Any Baby Can	400	508	305	60%	363
Dallas	Parkland Hospital	150	212	120	57%	175
Dallas	WiNGS (previously YWCA Dallas)	300	375	189	50%	277
El Paso	El Paso County Hospital District	150	180	114	63%	138
Ft. Worth	Tarrant County	200	228	112	49%	194
Houston	Baylor College of Medicine	125	165	101	61%	131
Houston	City of Houston	250	288	162	56%	210
Houston	Texas Children's Health Plan	150	196	113	58%	156
Laredo	City of Laredo	100	115	73	63%	87
Lubbock	Texas Tech Health Science Center	200	257	168	65%	221
McAllen/ Edinburg	Doctor's Hospital Renaissance	175	246	140	57%	202
Port Arthur	City of Port Arthur	125	171	98	57%	124
San Antonio	The Children's Shelter	325	435	253	58%	345
San Antonio	Bexar County Hospital District	200	302	189	63%	226
Tyler**	University of Texas Health Science Center Tyler	50	40	10	25%	11
Waco	Hillcrest Baptist Medical Center	200	337	176	52%	221
Total		3,100	4055	2323	57%	3081

Table 2. Clients Served by Site in Fiscal Year 2021

*Total Clients Served and # of Clients with an Infant reflect the number of clients receiving NFP services, regardless of funding source.

** The Henderson County NFP merged with the larger Smith County NFP program to serve both counties under PEI's Texas Home Visiting program grant.

Source: Location, program capacity and average monthly caseload data from monthly reports to DFPS. Total clients served retrieved from PEIRS in October 2021. Clients with an infant are defined as those with an eligible child age 0 to 2 years old.

Clients Enrolled in Fiscal Year 2021

To determine whether National Nurse-Family Partnership programs are operating with fidelity to the model, NFPNSO issues quarterly fidelity reports that show whether each site adheres to the measurable model elements. This report pulls in data for State Fiscal Year 2021 (September 1, 2020 to August 31, 2021) where available, but in some cases Federal Fiscal Year 2021 (October 1, 2020 to September 30, 2021) data was used.

In Fiscal Year 2021:

- 99 percent of newly enrolled TNFP clients were first-time mothers;
- 99 percent met low-income criteria^{viii} at intake; and
- 98 percent were enrolled before their 28th week of pregnancy.

All clients resided in Texas and agreed to participate voluntarily. In each case, TNFP fared equivalent to or better than the nation overall, as illustrated in Figure 2, below.

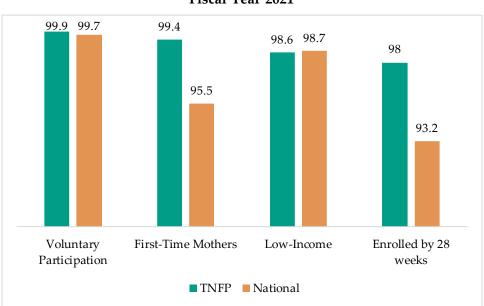


Figure 2. Client-Characteristic Elements of Fidelity in TNFP and National NFP Fiscal Year 2021

Source: 2021 Texas Fidelity Report, October 1, 2020 to September 30, 2021, retrieved from Nurse Family Partnership Business Intelligence Portal on October 10, 2021.

In Fiscal Year 2020, TNFP enrolled 1,694 new participants. Clients came to TNFP through referrals from various sources, including^{ix}:

- community agencies (44.7 percent);
- healthcare providers (33.0 percent);
- school, daycare, or other education provider (7.0 percent); and
- a friend or relative (7.0 percent).

Supporting Families during COVID-19

WiNGS partners with local restaurants to feed young families in their NFP program.

Since the pandemic began, **WiNGS** partnered with local restaurants to provide families with weekly meal kits. Each meal kit includes breakfasts, lunch, and dinners for a family of 4 totaling 20 meals a week per family. This has been a great benefit to young families in the NFP program who have struggled financially because of the pandemic. By the end of the year, WiNGS will have donated and delivered 8,000 meals to their families.

The clients enrolled by TNFP in Fiscal Year 2021 were diverse in terms of age, race, and ethnicity. The demographic characteristics of newly enrolled TNFP clients and national NFP clients are presented in Table 3, below. Due to NFPNSO data system changes in Fiscal Year 2021, many clients had missing data for one or more demographic categories. Missing data are not included in the calculations, and thus, client-reported primary language and income were not analyzable for this report.

Nearly 37 percent of clients served in Fiscal Year 2021 were young mothers or expectant mothers (under 21 years old). Some enrolled clients fell into higher-risk groups based on age:

- 18 percent were under age 20; and
- 6 percent were juveniles (under age 18).

TNFP mothers are also diverse in terms of their race and ethnicity. Overall, 57 percent identified as White, the largest racial group, and 24 percent identified as Black or African American. In Fiscal Year 2021, 53 percent of clients identified as Hispanic or Latino, but there was wide geographic variation in client race and ethnicity by site.

Characteristic	Category	Texas Nurse-Family	National Nurse-Family
		Partnership (FY2021) *	Partnership (PY2021)
Age	21 and Under	37%	34%
	22-29	46%	47%
	30-44	16%	18%
	45+	< 1%	<1%
	Not Reported	1%	0%
Ethnicity	Hispanic	53%	33%
	Not Hispanic/	47%	64%
	Not Reported		
	Black or	24%	34%
Race	African-		
	American		
	White or Anglo	57%	53%
	Asian	2%	3%
	Other	3%	10%
	Declined to Self-	15%	0%
	identify or		
	Unknown¶		

Table 3. Demographic Characteristics of Active TNFP ClientsFiscal Year 2021

* Demographic data above was obtained from the DFPS Data Warehouse for all Active TNFP clients for Fiscal Year 2021.

‡ Where a client carried over from a previous year, their age is calculated at the start of the fiscal year, otherwise, the client's age is calculated at enrollment.

Source: DFPS analysis of TNFP site data provided to DFPS on October 9, 2021 and National statistics from program year 2021 yearbook.

Adherence to NFP Model Elements

There are 18 elements to the Nurse-Family Partnership model, which, if implemented correctly, are expected to result in outcomes like those achieved in the randomized controlled trials. The Texas Nurse Family Partnership competitive grant program works closely with NFPNSO to ensure that all comply the model elements. When a new site is created, NFPNSO provides information on how to hire, budget, and train with fidelity to the model elements. Once sites are fully operational, NFPNSO also helps them run and interpret annual fidelity reports for the previous program year. In Fiscal Year 2021, all TNFP sites complied with 18 model elements. In Federal Fiscal Year 2021, TNFP sites had an average Fidelity Index score of 79 out of 100.

Of the 18 model elements, three were previously discussed in the *Clients Served* section of the report (voluntary participation, first-time motherhood, and low-income status). There are two additional elements that are of interest:

- adherence to the recommended frequency, duration, and content of visits; and
- the regular assessment of mother and child health and well-being.

These two types of elements are discussed in greater detail below. More information about the remaining model elements is provided in the appendix to this report.

Any Baby Can Nurse Home Visitor was dropping off basic needs items to a client who had recently expressed that they were feeling overwhelmed. Upon receiving support from the Nurse Home Visitor, the client cried and shared that because of the Nurse Home Visitor she was able to maintain her calm and be nurturing toward her child.

City of Port Arthur had a new client who enrolled at 13 weeks gestation. The mom and her 11 siblings went into foster care because their parents were unable to care for them due to substance abuse issues. Having aged out of foster care, the mom's support system was limited. She was initially experiencing severe anxiety and insomnia over potentially miscarrying, and therefore had difficulty making it to work. The Nurse Home Visitor has been able to reassure and provided needed guidance. After being enrolled in NFP for 2 weeks, the mom told the Nurse Home Visitor she is sleeping and able to be more productive at work.

Texas Tech University Health Science Center working with a mother since Oct 2019 and due to cultural issues within in-law's home could not receive strangers to home. She was living with her boyfriend at his parent's home in a rural area outside of Lubbock. The Nurse Home Visitor would meet at other locations until the pandemic at which point all visits were by phone. Several months of no cell service, loss of boyfriend's job, birth of baby, and several moves made contact difficult at times. After reconnecting with the mother and learning of technology difficulty, the Nurse Home Visitor was able to secure a new cell phone service, along with \$125 of basic needs assistance for the mother. The mom was able to resume visits and was able to receive the support she needed especially during the pandemic. She was able to download Goal Mama App and set goals to provide for her son. She has since saved up enough money for a place for themselves and budgeting to get a car for transportation.

Visit Frequency, Duration, and Content

Model elements five, six, seven, and ten address the characteristics of nurse home visits. These elements are meant to ensure that the interventions provided by nurse home visitors are consistent with the visits that were provided in the randomized controlled trials. As mentioned previously, NFPNSO allows some flexibility within these standards to address client needs.

Element 5. Client is visited one-to-one, one nurse home visitor to one first-time mother. NFP clients are visited by one home visitor to every first-time mother. Family members or significant others may be included in visits, if clients prefer. Fathers are particularly encouraged to attend visits when possible and appropriate. The nurse home visitor engages in a therapeutic relationship with the client, focusing on meeting the individual client's needs and empowering her to promote her own health and the health and wellbeing of her child. In some circumstances, the nurse home visitor may bring another home visitor or supervisor for the purposes of peer consultation. This practice helps clients learn that nurse home visitor goes on leave or if there is agency turnover.

The TNFP program closely follows NFPNSO guidelines pertaining to home visits. Overall, 97.9 percent of all TNFP visits in Fiscal Year 2021 were one-on-one with clients. This is on par with the 98.2 percent of NFP visits done one-on-one at the national level.

Element 6. Client is visited in her home as defined by the client, or in a location of the client's choice. NFPNSO defines the client's home as the place where she is currently residing for the majority of time. This could include a shelter, friend's home, or temporary living situation for some of the most at-risk clients. Visiting the client in her home allows the nurse home visitor a better opportunity to observe, assess, and understand the client's and child's living context and challenges. More specifically, home visits allow the nurse to assess client safety, social dynamics, ability to provide basic needs, and the mother-child interaction.

As mentioned previously, NFPNSO does allow some home visits to take place in other settings such as libraries, schools, or places of employment due to issues with the client's schedule or living situation. These visits are generally the exception rather than the rule and are scheduled based on the client's need for accommodation. That said, the COVID-19 pandemic has significantly impacted NFP and other home visiting programs' ability to conduct in-person home visits in Fiscal Year 2021. Instead, nurse

home visitors completed their visits with clients from mid-March onward through a variety of telehealth platforms.

In Fiscal Year 2021 the proportion of clients having visits to their homes was significantly lower compared to Fiscal Year 2020, with 8 percent of TNFP visits taking place in the home, and 34.6 percent of the program's 5,307 clients participating in at least one home visit. During the previous year, 34 percent of home visits took place within the home while 67 percent of clients participated in at least one home visit.

Element 7. *Client is visited throughout her pregnancy and the first two years of her child's life in accordance with the NFP visit schedule or an alternative schedule agreed upon between the client and nurse.* The frequency of home visits may influence the effectiveness of the NFP programs. Even if clients do not use the home visitor to the maximum level recommended, the regular contact from the nurse home visitor over a long period of time is a powerful tool for change for the mother and the family. The high frequency of home visits early in the pregnancy and throughout the first two years of the child's life may have the greatest impact on maternal behavior, and thereby the highest probability of improving outcomes. For example, substance abuse, smoking, and nutrition greatly influence fetal development. Addressing these issues early with the client can reduce the risks for adverse outcomes for the mother and child.

NFPNSO measures adherence to element seven through client retention rates in each phase of the program. TNFP clients were retained in the program at rates greater than or close to equal to national NFP for all three phases. Figure 3 shows the differences between TNFP and national NFP. It should be noted that retention rates are calculated based on the potential completers of each phase, so greater retention in the pregnancy phase means more potential completers at each stage of the program.

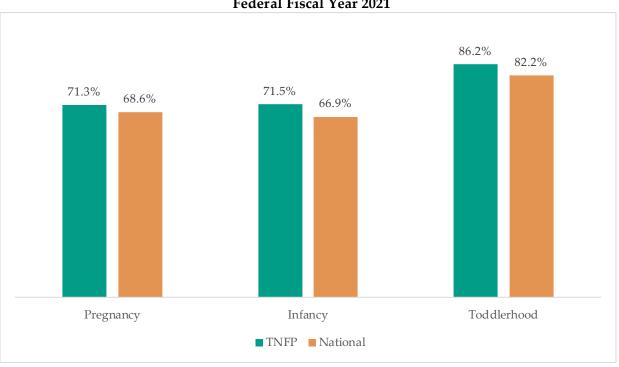


Figure 3. Retention during Each Phase for TNFP and National NFP, Federal Fiscal Year 2021

Source: 2021 Texas Fidelity Report, October 1, 2020 to September 30, 2021, retrieved from Nurse-Family Partnership Business Intelligence Portal on October 10, 2021.

Additionally, PEI tracks adherence to element seven by tracking family engagement in the program for at least one year. In Fiscal Year 2021, 57.4 percent of families who had enrolled stayed engaged for a year or longer in the NFP program. Long-term enrollment in TNFP ensures that families receive the full benefits of the program.

Element 10. Nurse home visitors use professional knowledge, nursing judgment, nursing skills, screening tools and assessments, frameworks, guidance, and the NFP Visit-to-Visit Guidelines to individualize the program to the strengths and risks of each family and apportion time across the defined program domains. Nurse home visitors use strength-based approaches in their work with families and individualize the guidelines to meet clients' needs. These approaches fall under six life domains. Nurse home visitors are encouraged to include information about all the domains in each visit. Table 4 shows the six life domains and the types of issues addressed under each domain.

Table 4. NFPNSO Life Domains

Domain	Issues Addressed			
Personal Health	Health maintenance practices, nutrition and exercise, substance			
	abuse, and mental health functioning			
Environmental	The adequacy of home, work, school, and neighborhood for			
Health	maternal and infant health			
Life Course	Client goals related to childbirth planning and economic self-			
Development	sufficiency			
Maternal Role	Client's acceptance of the mothering role; knowledge and skills			
	to promote the physical, behavioral, and emotional health of a			
	child			
Friends and Family	Helping clients deal with relationship issues, and enhance their			
	own goals and management of child care			
Health and Human	Linking families with needed community resources			
Services				

It should be noted that there is significant flexibility within the guidelines to address the strengths and challenges faced by each family. Nurse home visitors are expected to individualize visit content to meet the client's needs rather than adhering to a predetermined schedule. This may mean that as certain challenges occur in the lives of clients and their families, one or more life domains may not be covered in a given visit. This is consistent with the expectations of NFPNSO.

Figure 4 shows the weighted average percent of time spent on each domain per visit in each phase for TNFP sites as compared to the national average. TNFP home visitors were in-line with NFP sites nationally on the proportion of time spent at each home visit devoted to the five domains. According to NFP standards, TNFP and national NFP sites were in or above range on discussions of most domains in the pregnancy, infancy, and toddlerhood phases that are measured using the time-spent metric. Sites were slightly below standard for discussion of the maternal role in pregnancy, infancy, and toddlerhood. The final domain—health and human services—is measured primarily through referrals rather than time spent and discussed further in the assessment of health and well-being section of this report.

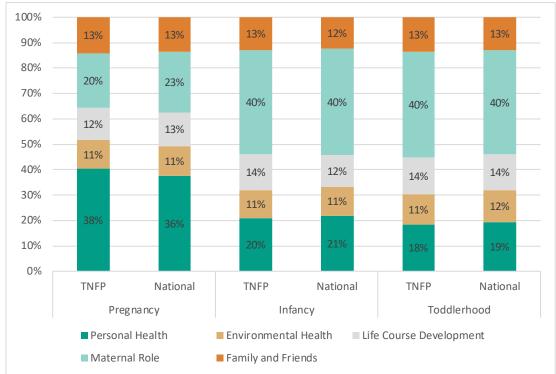


Figure 4. Average Time Spent Per Visit on Each Domain for TNFP and National NFP, Fiscal Year 2021

Source: DFPS analysis of TNFP site data provided to DFPS on October 10, 2021. Note: Totals do not add to 100% because some TNFP sites did not report time spent on domains equal to 100%.

Assessment of Health and Well-Being

One of the key services provided by nurse home visitors in the NFP program is to regularly assess the health and well-being of mothers and children participating in the program. To accurately and regularly conduct those assessments, nurse home visitors must:

- follow the visiting guidelines discussed in the previous section;
- enter the program with enough education to adequately assess health and wellbeing; and
- receive adequate training on the NFP model, theories, and structure to deliver the program in a way that facilitates formal and informal assessments of health and well-being.

Model elements eight, nine, and eleven address the education and training required of nurse home visitors to be able to adequately and regularly assess maternal and child health and well-being.

Element 8. *Nurse home visitors and nurse supervisors are registered professional nurses with a minimum of a Bachelor of Science in Nursing (BSN).* When new nurse home visitors are

hired into the program, supervisors are expected to evaluate their background, levels of knowledge, skill, and abilities in relation to the services provided by the NFP program. A BSN is the standard educational background for entry into public health, and the model expects that all nurse home visitors will be licensed registered nurses with at least a BSN. For supervisors, a master's degree in nursing is preferred. In circumstances where agencies struggle to hire nurses with a BSN, NFPNSO does allow for agencies to hire experienced nurses without a BSN. When agencies do so, they are expected to support professional development and encourage the nurse to complete a BSN. Sites seeking to hire non-BSN nurses are expected to consult with the state and NFPNSO on the hire.

At the end of Fiscal Year 2021, all TNFP program sites were in adherence with this program element; 83.1 percent of TNFP nurse home visitors have a bachelor's degree or higher in nursing, as compared to 84.1 percent nationally.

Element 9. Nurse home visitors and nurse supervisors complete core educational sessions required by Nurse-Family Partnership National Service Office and deliver the intervention with fidelity to the Nurse-Family Partnership Model. The specialized nature of the NFP program requires extensive training on the model, theories, and structure to deliver the program effectively, even among the highly trained group of nurses hired to work for NFP programs. NFPNSO requires that all nursing staff complete all NFP education sessions in a timely manner, the first two of which must be completed before nurse home visitors can start visiting clients. The additional training sessions offered by NFPNSO are listed below. Two of the training sessions deal with administering formal assessments of child and maternal well-being, but all trainings feature tools and information essential for the informal assessment of family well-being.

Examples of NFPNSO Training Sessions

- Instruction on motivational interviewing
- Partners in Parenting Education (PIPE)
- Ages and Stages Questionnaire (ASQ), and Ages and Stages Questionnaire, Social Emotional Screening (ASQ-SE)
- Assessment of child health and development
- Positive parenting and care giving
- Infant cues and behaviors (Keys to Caregiving)
- Texas Health Steps modules (optional)
- The Office of the Attorney General Paternity Opportunity Program
- Identification of complications during pregnancy
- Dyadic Assessment of Naturalistic Caregiver-child Experience (DANCE)

By the end of Fiscal Year 2021, 45.6 percent of nurse home visitors at TNFP sites had completed their initial NFPNSO educational training sessions compared to 50.5 percent nationally.

Making a Difference for Families

The overarching goal of NFP programs is to intervene early in life to improve the lives of low-income children in a way that will benefit them and their communities across the life course. The introduction chapter of this report highlighted research into the longterm impacts of NFP programs. While the Texas Nurse-Family Partnership (TNFP) competitive grant program has not been in existence long enough to evaluate these long-term impacts, and such an analysis would be beyond the scope of this report, there are some short-term outcomes that can be assessed for Fiscal Year 2020, many of which have been associated with the positive long-term impacts that TNFP seeks to improve.

Establishment of Paternity

Section 265.103, Texas Family Code requires TNFP program sites to assist clients in establishing paternity of their babies through an Acknowledgement of Paternity (AOP) form. To fulfill this requirement, TNFP helps clients understand paternity and child support services, and information on paternity establishment is provided to all clients. As mentioned in the previous section, all nurse home visitors complete the training in the Office of the Attorney General Paternity Opportunity Program as a part of their initial training. Nurse home visitors also complete an annual refresher course offered through the Office of the Attorney General. AOPs are often completed

during the family's hospital stay following the birth of their child or at a later date online. Many clients report that fathers are acknowledging paternity on the birth certificate, which is not captured in this data. Moreover, AOPs are now registered electronically and families complete these outside of the home visit. During Fiscal Year 2021, TNFP sites reported counseling families on the importance of AOPs but did not complete them directly with the families.

PEI and TNFP sites are continuing their special partnership with the Office of the Attorney General in Fiscal Year 2022 as part of the Parenting and Paternity Awareness integration grant. Nurse home visitors will have access to special training on paternity establishment and the child support system, and a third-party evaluation will be conducted to determine the results of that training and its ability to meet grant goals.

Improving Pregnancy and Maternal Outcomes

Intervening in the lives of new families at the very beginning, prior to birth, can have long-lasting impacts on the health, well-being, and long-term success of children. Based on analysis of Fiscal Year 2021 data, TNFP programs appear to be associated with improved short-term outcomes that have an impact on long-term health and well-being.

Full-Term Births

Preterm births are an important risk factor for future child health and well-being and family well-being across the life course. Babies born preterm have greater mortality rates than full-term infants and are at a higher risk for several health problems at birth and later in life.[×] Preterm births add an economic and emotional burden on families, and families with preterm babies are at a higher risk for child maltreatment. Preterm birth is also costly to society—the Institute of Medicine estimates that the cost of preterm births to the United States was over \$26 billion annually.^{xi} Of the babies born to clients who enrolled in TNFP in Fiscal Year 2021, 85.6 percent were born full-term. It should be noted that there was wide variation across sites on this outcome, with sites ranging from 78.1 percent to 91.5 percent full-term births, with the discrepancy driven mostly by demographic characteristics of clients and number of multiple births served by each site.

Breastfeeding

TNFP sites not only work to reduce risk factors for child maltreatment and poor overall health and well-being—they also seek to increase protective factors that help families thrive. Breastfeeding is an important protective factor. Breastfeeding has been associated with decreased risk of infections, asthma, and other health conditions for

children and decreased risks of breast cancer in mothers. It's also associated with increased parental bonding and decreased risk of child maltreatment.^{xii}

Increasing breastfeeding rates among clients is a key goal of TNFP for ensuring positive family health and well-being far into the future. Of the 759 children who were between 6 and 12 months old in Fiscal Year 2021, 53.4 percent were still receiving breast milk at six-months, far exceeding PEI's goal of 15 percent and the 12.4 percent of mothers in the reference group, unmarried mothers from the Texas subset of the Fragile Families study.^{xiii} Additionally, it remains an improvement from Fiscal Year 2020 when 38.4 percent of 6- to 12-month-olds were still receiving breast milk at six months.

Well-Child Visits

Annually, the American Academy of Pediatrics publishes a recommended schedule of well-child visits for children from newborn to 21 years old. This periodicity schedule is meant to serve as a minimum for each age group, assuming children are "receiving competent parenting, have no manifestations of any important health problems, and are growing and developing in a satisfactory fashion."^{xiv} Well-child visits are meant to establish a child with a medical home; assess child physical, mental, social, and behavioral development; and provide screenings and preventive medicine.

In Fiscal Year 2021, a reported 63 percent of TNFP children received their last recommended well-child visit^{xv}, falling short of meeting PEI's goal of 80 percent of children receiving their last well-child visit. This does represent a significant increase from Fiscal Years 2019 and 2020 when 44 and 55 percent of TNFP children received their last well-child visit but a decrease from 2018 when 88 percent of participating children did the same. Because this measure looks at the well-child visit due at the end of the reporting period, it was heavily affected by the Covid-19 pandemic. Texas has seen an overall decline in children receiving well-child visits during the pandemic, across the state. In spite of that, there was substantial variation across sites, ranging from 44 percent at one site to 78 percent at another. PEI expects well-child visit rates for TNFP families will increase once the Covid-19 pandemic is resolved and will work with sites to ensure valid and reliable data around well child visits is documented in the PEI Reporting System (PEIRS).

Early Language and Literacy

Significant variation exists in the amount and duration of early literacy activities across home environments. By age three, children in the lowest income families hear about 30 million fewer words than children in the highest income families.^{xvi, xvii} By the time low-income children enter kindergarten, they are already behind the learning curve.

Research on NFP has shown that participation in the program can positively impact early childhood literacy, with effects lasting into third grade.^{xviii}

One way that NFP can increase early language and literacy is by encouraging families to read, sing songs, or tell stories to their children. PEI set an ambitious goal of 80 percent of families engaged in the above activities with their children seven days a week, six months after birth (or after enrollment for programs that enroll children after birth). In Fiscal Year 2021, 81 percent of NFP families met that goal, just shy of 80 percent. TNFP's performance on this measure has improved over both Fiscal Years 2019 and 2020, when 72 percent and 79 percent of participating families, respectively, engaged in language and literacy activities seven days a week over both fiscal years.

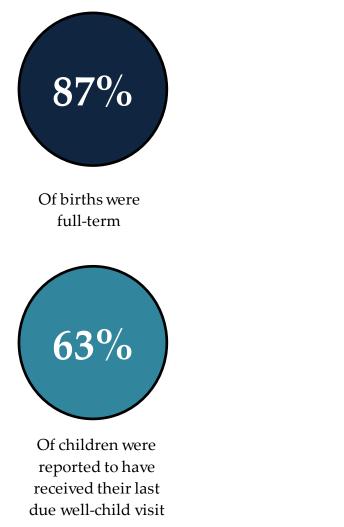
There was significant variation on this measure across sites, with 64 percent of families engaging in activities seven days a week at one site and 96 percent engaging in activities seven days a week at another site. Providers' performance on this measurement has improved from Fiscal Year 2020, when the range was between 54 percent and 95 percent. PEI will continue to work with sites to improve performance on that indicator, including facilitating peer-learning across sites to encourage more families to engage in daily literacy activities with their children.

Caregiver Self-Sufficiency

Children who grow up in poverty face challenges across the life course. While the primary function of NFP is to improve health incomes for prenatal mothers and young children, family self-sufficiency is important for children's long-term development. Research from the field of developmental neurobiology suggests that the most important time to increase family income and improve self-sufficiency to improve child development is during early childhood.^{xix}

In Fiscal Year 2021, 53 percent of NFP families were reported for self-sufficiency. TNFP's performance on this measure has improved from Fiscal Year 2020, when 51 percent of participating families were reported. The coronavirus pandemic has continued to affect the employment status of primary caregivers across the state. It is anticipated that Fiscal Year 2022 will show improvements in both areas. PEI will continue to work with TNFP sites to meet the goal of 60 percent for this outcome in the coming year, building connections with employment and education resources to help clients exit the program self-sufficient.

Figure 5. TNFP Outcomes by the Numbers, Fiscal Year 2021





Of 6-month-olds still received breast milk



Of families engaged in early learning activities with their children every day

The Future of TNFP

This report highlights how the Texas Nurse Family Partnership program (TNFP) is working in at-risk communities across the state to increase the health and well-being of low-income, first-time mothers and their children. TNFP sites serve a diverse population across the state of Texas; implement the NFP model with fidelity across all elements; and improve outcomes for mothers, families, and children. The work done by TNFP in Fiscal Year 2021 is predicted to have positive impacts on the lives of families served by the program and their communities for years to come.

Expansion of Services

Additional state and federal funding has allowed for growth of TNFP services.

- With the partial funding of an Exceptional Item request during the 86th Legislature, communities in Texas saw the expansion of TNFP services in Fiscal Year 2021. The City of Houston NFP program was granted funding to support six additional nurse home visitors, serving an additional 150 families. Texas Children's Health Plan received funding to hire one nurse home visitor, serving 25 families and expanding services into Galveston County. Finally, through an Interagency Contract (IAC) with the University of Texas Health Science Center at Tyler, two additional nurse home visitors have been hired, serving 50 families and expanding services into Henderson County in East Texas. The Exceptional Item funding allowed for the expansion of TNFP services across the state, expanding the nurse home visitor workforce and extending capacity to reach 225 more families.
- Starting in Fiscal Year 2022, Texas A&M University Health Science Center -College of Nursing will receive TNFP grant funding to serve families in Brazos County.
- During Fiscal Year 2022 through Fiscal Year 2025, additional Community-Based Child Abuse Prevention (CBCAP) - American Rescue Plan Act funds will allow for expansion to three existing locations: El Paso County Hospital District, Hillcrest Baptist Medical Center, and Bexar County Hospital District.
- The 87th Legislature directed the use of federal Family First Transition Act funds to support the use of Nurse Family Partnership in Texas. These funds will be incorporated into grants during Fiscal Year 2022.

In Fiscal Year 2018, as part of its growth strategy, PEI contracted with Population Health at The University of Texas Health Science Center at Tyler (UTHSCT) to develop a series of tools, utilizing risk mapping and geographically based risk and resiliency models, to map the state's distribution of child maltreatment risk by residential zip code. In Fiscal Year 2021, updated maltreatment risk maps were released, and PEI continues to use them to more effectively allocate resources and provide support to communities with the highest need.

Supporting Continuing Education

PEI continues to demonstrate its commitment to TNFP by providing funding, support, technical assistance, and learning opportunities to nurse supervisors and nurse home visitors. The Fiscal Year 2020 and Fiscal Year 2021 Partners in Prevention Conferences included sessions that qualified for Continuing Nursing Education (CNE) credits. This helps ensure that attendees from our Nurse Family Partnership programs receive professional development that serves their unique needs. In Fiscal Year 2022, PEI will strive to continue to offer training opportunities that support nurse home visitors in serving Texas mothers and families.

Fiscal Years 2020 and 2021 were marked by new opportunities for continuing education, extending beyond the Partners in Prevention Conference. TNFP providers, nurse supervisors, and nurse home visitors have access to the weekly PEI Provider News, which highlights opportunities for continuing education and funding opportunities, as well as PEI's Learning Hub, a web-based professional development portal. The Learning Hub includes on-demand courses covering topics like child safety; workplace wellness; continuous quality improvement; data entry, use, and interpretation; and racial equity.

Improving Data Reporting & Outcomes Tracking

Fiscal Year 2022 will also see new attempts at data collection, management, and analysis, both nationally and statewide. PEI is working with TNFP to continue to advance data collection using the PEI Reporting System (PEIRS), allowing communities to track home visit schedules and requirements, staff caseload and retention, and client referrals to other services. PEIRS enables TNFP sites to track progress toward outputs and outcomes as data is collected, without having to export the data to an outside system.

Data collection and management changes have happened on that national level, as well. In Fiscal Year 2020, NFPNSO continued to transition from Efforts to Outcomes (ETO) to a custom-designed system, Flo. The new system provides additional functionality to ensure that the data collected by NFP is valid and reliable. As part of the transition, NFP is auditing and quality checking all their data to ensure that the data moving into the new system is accurate. Most TNFP sites transitioned to Flo in Fiscal Years 2019 and 2020. TNFP and PEI had the privilege of supporting this transition by serving as pilot testers and providing feedback.

Appendix: NFP Model Elements

Clients

- Element 1: Client participates voluntarily in the Nurse-Family Partnership program.
- **Element 2:** Client is a first-time mother.
- Element 3: Client meets low-income criteria at intake.
- **Element 4:** Client is enrolled in the program early in her pregnancy and receives her first home visit by no later than the end of week 28 of pregnancy.

Intervention Context

- Element 5: Client is visited one-to-one, one nurse home visitor to one first-time mother or family.
- **Element 6:** Client is visited in her home as defined by the client, or in a location of the client's choice.
- **Element 7:** Client is visited throughout her pregnancy and the first two years of her child's life in accordance with the standard NFP visit schedule or an alternative visit schedule agreed upon between the client and nurse.

Expectations of Nurses and Supervisors

- **Element 8:** Nurse home visitors and nurse supervisors are registered professional nurses with a minimum of a baccalaureate degree in nursing.
- Element 9: Nurse home visitors, and nurse supervisors participate in and complete all education required by the NFPNSO. In addition, a minimum of one current NFP administrator participates in and completes the Administration Orientation required by NFPNSO.

Application of the Intervention

- Element 10: Nurse home visitors use professional knowledge, nursing judgment, nursing skills, screening tools and assessments, frameworks, guidance and the NFP Visit-to-Visit Guidelines to individualize the program to the strengths and risks of each family and apportion time across the defined program domains.
- Element 11: Nurse home visitors and supervisors apply nursing theory, nursing process and nursing standards of practice to their clinical practice and the theoretical framework that underpins the program, emphasizing Self-Efficacy, Human Ecology and Attachment theories, through current clinical methods.
- Element 12: A full-time nurse home visitor carries a caseload of 25 or more active clients.

Reflection and Clinical Supervision

- **Element 13:** NFP agencies are required to employ at all times a NFP nurse supervisor.
- Element 14: Nurse supervisors provide nurse home visitors clinical supervision with reflection, demonstrate integration of the theories, and facilitate professional development essential to the nurse home visitor role through specific supervisory activities including one-to-one clinical supervision, case conferences, team meetings, and field supervision.

Program Monitoring and Use of Data

• Element 15: Nurse home visitors and nurse supervisors collect data as specified by the Nurse-Family Partnership National Service Office and ensure that it is accurately entered into the NFP data collection system in a timely manner. Element 15a: NFP nurse home visitors and supervisors use data and NFP reports to assess and guide program implementation, enhance program quality and demonstrate program fidelity and inform clinical practice and supervision.

Agency

- **Element 16:** A Nurse-Family Partnership Implementing Agency is located in and operated by an organization known in the community for being a successful provider of prevention services to low-income families.
- Element 17: A Nurse-Family Partnership Implementing Agency convenes a longterm community advisory board that meets at least quarterly to implement a community support system to the program and to promote program quality and sustainability.
- **Element 18:** Adequate support and structure shall be in place to support nurse home visitors and nurse supervisors to implement the program and to assure that data are accurately entered into the database in a timely manner.

Endnotes

ⁱ The first pilot of the program was a randomized controlled NFP trial in Elmira, New York in 1978. NFP mothers from Elmira and their children have been followed since 1978. ⁱⁱ Nurse Family Partnership. (2020). Nurse-Family Partnership national snapshot: Families served. Retrieved November 5, 2021 from https://www.nursefamilypartnership.org/wpcontent/uploads/2020/08/NFP Snapshot Dec2020.pdf iii The model "elements" were previously referred to as "standards," but NFPNSO has changed their language and now use the term "elements" to describe them. ^{iv} Miller, T. R. (2013). Nurse-Family Partnership home visitation: Costs, outcomes, and return on investment. Pacific Institute for Research and Evaluation. v New nurse home visitors are given a year to gradually increase their client load while they complete initial training and gain on the job training and experience. vi Model guidance issued in 2017 allows providers to serve mothers who lost their baby within 30 days of the birth. Providers are considered to be operating with fidelity if no more than five percent of mothers served had a prior live birth, but lost the child within 30 days of birth. vii Based on the U. S. Department of Health and Human Services published poverty guidelines, available from: https://aspe.hhs.gov/poverty-guidelines. Pregnant women enrolling in the program are considered two individuals for eligibility purposes. viii NFPNSO criteria for low-income status is based on the demographic intake question: "Do you (client) qualify for TANF, Medicaid, WIC, or food stamps?" ix Fiscal year 2020 clients were manually migrated from their model system. All those migrated were given a referral source of "Other" (45.4% of all clients). For this reason, to give a better picture of referral sources, those with Other were excluded from the analysis of referral sources. × Institute of Medicine (U.S.) Committee on Understanding Premature Birth and Assuring Healthy Outcomes; Behrman, R. E., & Butler, A. S. (Eds.). (2007). Preterm birth: Causes, consequences, and prevention. Washington, DC: National Academies Press. Available from: https://www.ncbi.nlm.nih.gov/books/NBK11362/doi:10.17226/11622 xi Institute of Medicine (U.S.) Committee on Understanding Premature Birth and Assuring Healthy Outcomes; Behrman, R. E., & Butler, A. S. (Eds.). (2007). Preterm birth: Causes, consequences, and prevention. Washington, DC: National Academies Press. Available from: https://www.ncbi.nlm.nih.gov/books/NBK11362/doi:10.17226/11622 xii Department of Family Protective Services and Department of State Health Services. (2015). Strategic plan to reduce child abuse and neglect fatalities. Austin, TX. Available from: http://www.dfps.state.tx.us/About DFPS/Reports and Presentations/CPS/documents/2015/2015-03-16 DFPS DSHS Strategic Plan.pdf xiii McLanahan, S., Garfinkel, I., & Waller, M. (2000). Fragile families and child wellbeing study. Eunice Kennedy Shriver National Institute of Child Health and Human Development (NICHD). xiv American Academy of Pediatrics and Bright Futures. (2017). Recommendations for preventive pediatric health care. Available from https://www.aap.org/en-us/Documents/periodicity_schedule.pdf ^{xv} Because this measure is reported as of the end of the fiscal year, and the PEI Reporting System was fully implemented by that time, this measure is reported from that system, rather than the model data system, Flo.

^{xvi} Fernald, A., Marchman, V.A., & Weisleder, A. (2013). SES differences in language processing skill and vocabulary are evident at 18 months. *Developmental Science*, *16*(2):234–48.

^{xvii} Hart, B. & Risley, T. R. (1995). *Meaningful differences in the everyday experience of young American children*. Baltimore, MD: Brookes.

^{xviii} Olds, D., Eckenrode, J., Henderson, C., et al. (1997). Long-term effects of home visitation on maternal life course and child abuse. *JAMA*, 278:637-643

xix Duncan, G. J. & Magnuson, K. & Votruba-Drzal, E. (2014). Boosting family income to promote child development. *The Future of Children*, 24(1): 99-120.doi:10.1353/foc.2014.0008