



Texas Department of
Family and Protective Services

Presentation to the House Committee on Appropriations

Commissioner Jaime Masters, MS, MFT
Interim Chief Financial Officer Lea Ann Biggar
CPS Director of Placement Services Jillian Bonacquisti

September 8, 2022



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and Protective Services
Child Protective Services

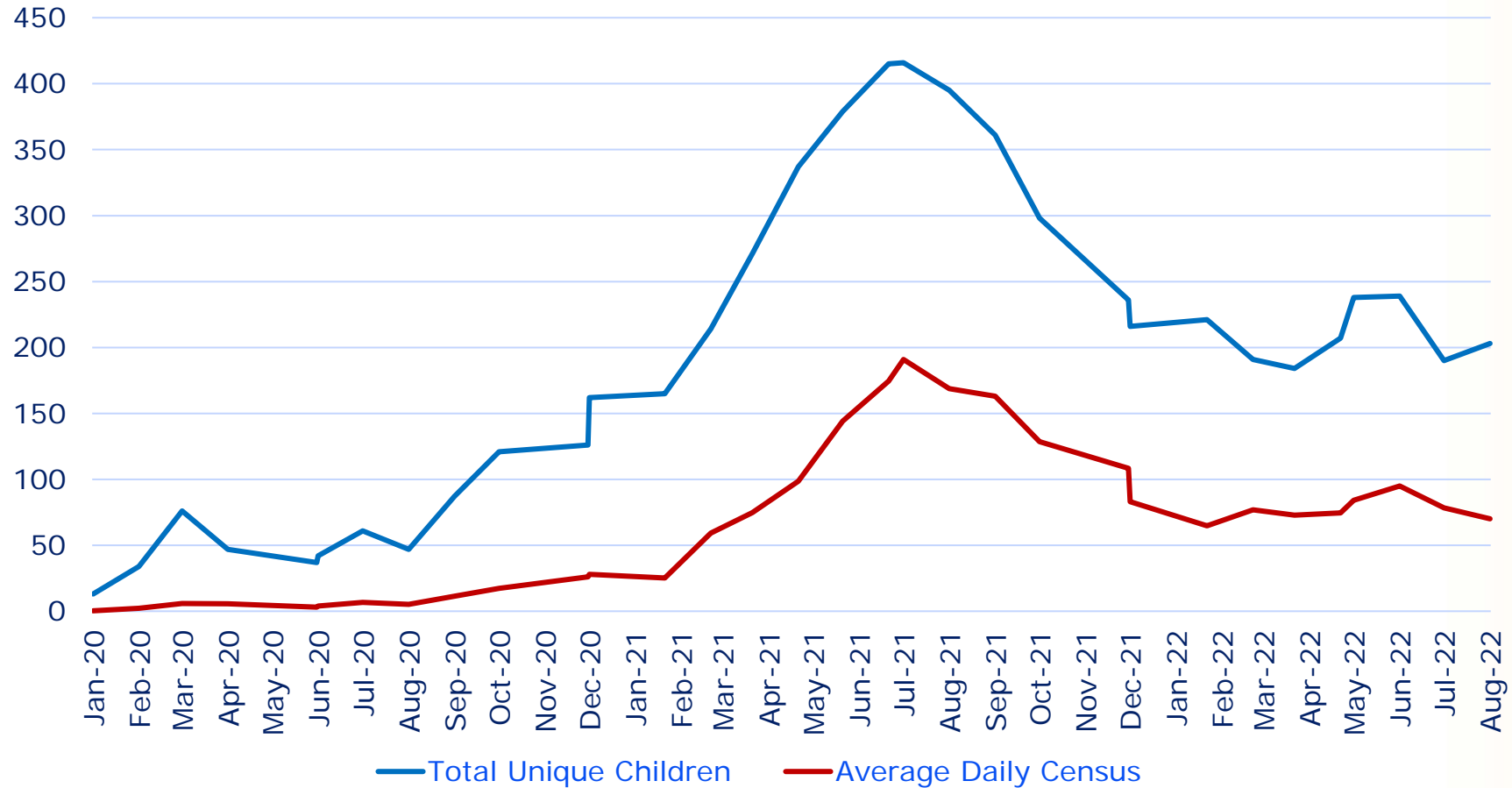
Children Without Placement

Jillian Bonacquisti, LMSW, LCPAA
CPS Director of Placement Services
September 8, 2022



Children without Placement

Trends over Time – December 2019 through August 2022

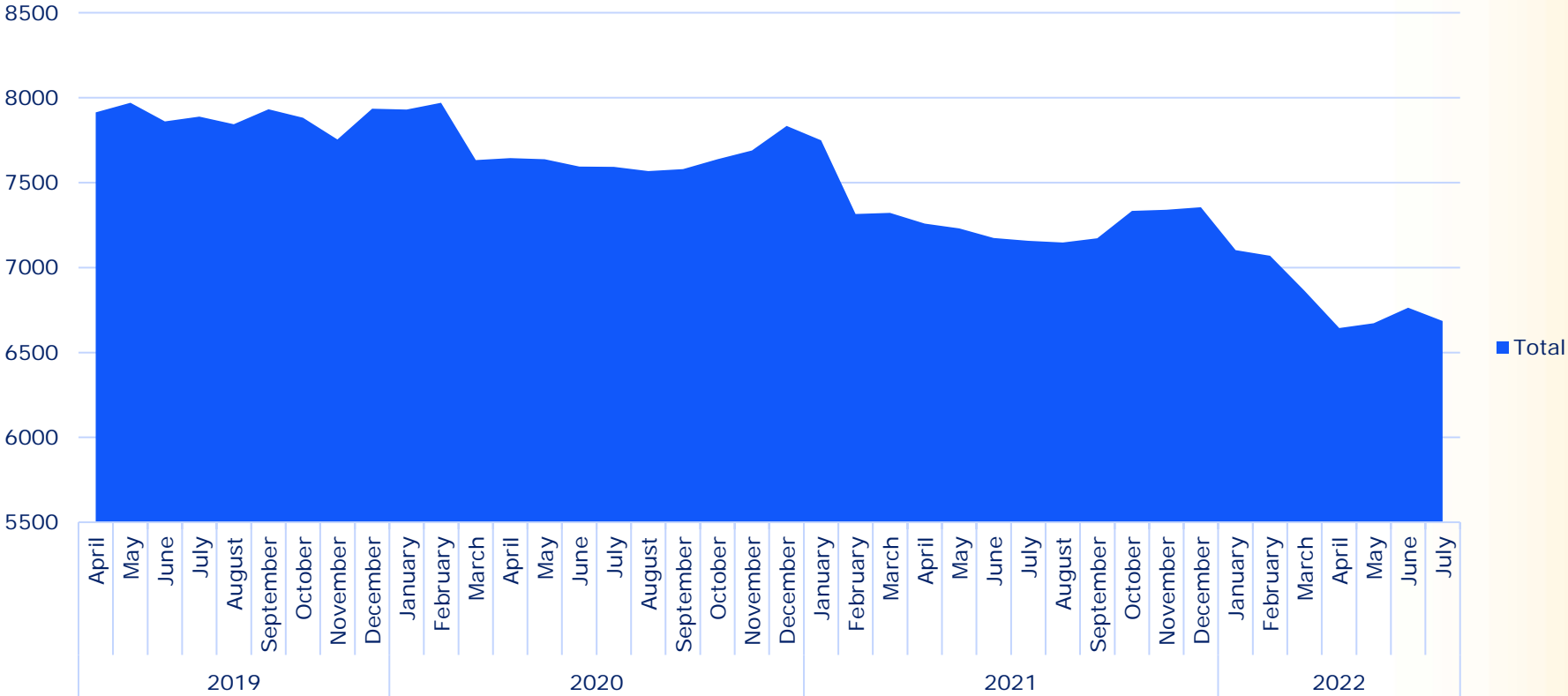


General Residential Operation (GRO) Capacity Over Time



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GRO Capacity Changes Over Time
April 2019 – July 2022



Children without Placement

September 2, 2022



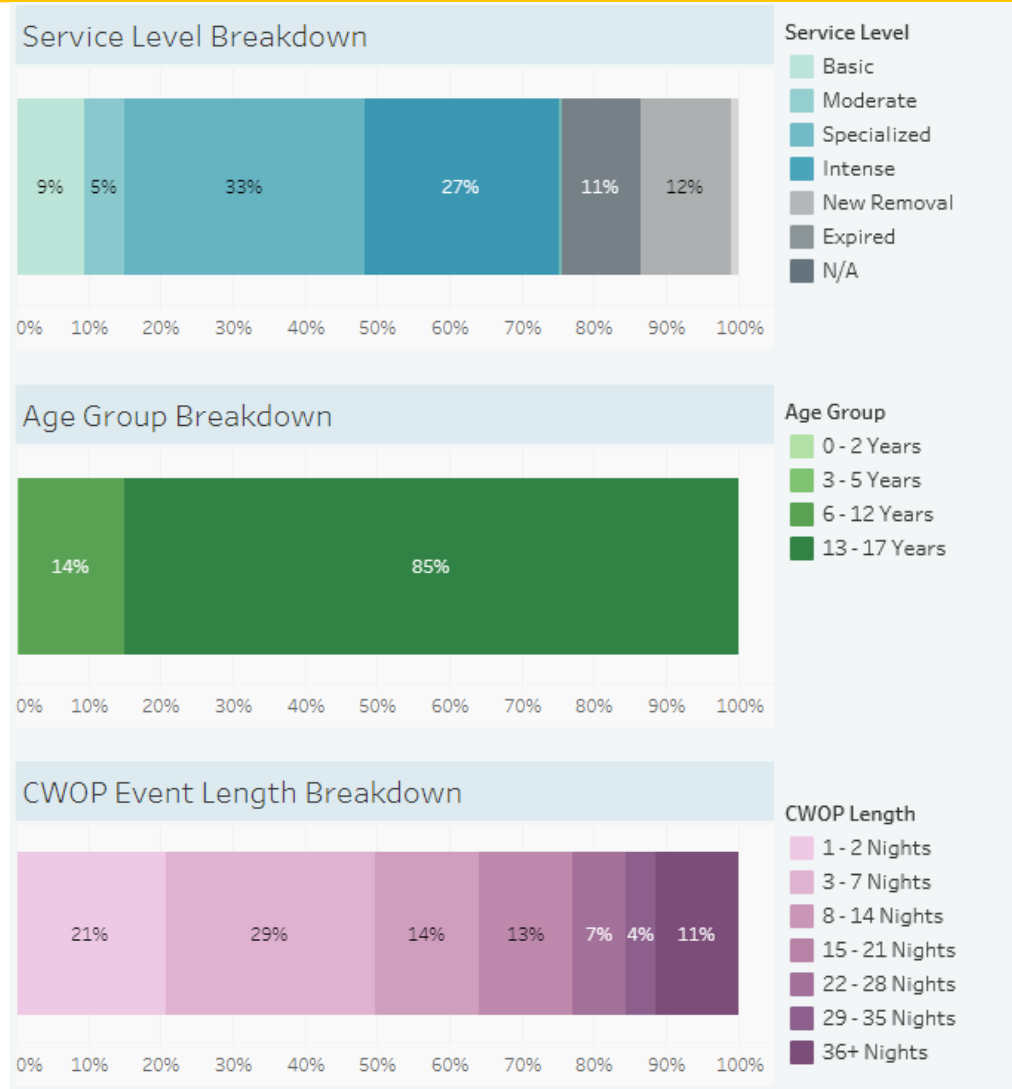
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| | |
|--|-----------|
| Panhandle (1) | 0 |
| Big County / Texoma (2) | 0 |
| Metroplex West (3W) | 1 |
| Metroplex East (3E) | 9 |
| Piney Woods (4) | 3 |
| Deep East (5) | 3 |
| Harris County (6A) | 8 |
| Bay Area / Montgomery (6B) | 6 |
| Central Texas / Waco (7A) and Capital Area (7B) | 15 |
| Bexar County (8A) | 5 |
| South Central / Hill Country (8B) | 0 |
| Permian / Concho (9) | 1 |
| El Paso (10) | 3 |
| South Texas / Corpus Christi (11A) and Rio Grande Valley (11B) | 7 |
| Total | 61 |

Children without Placement Trends - August 2022



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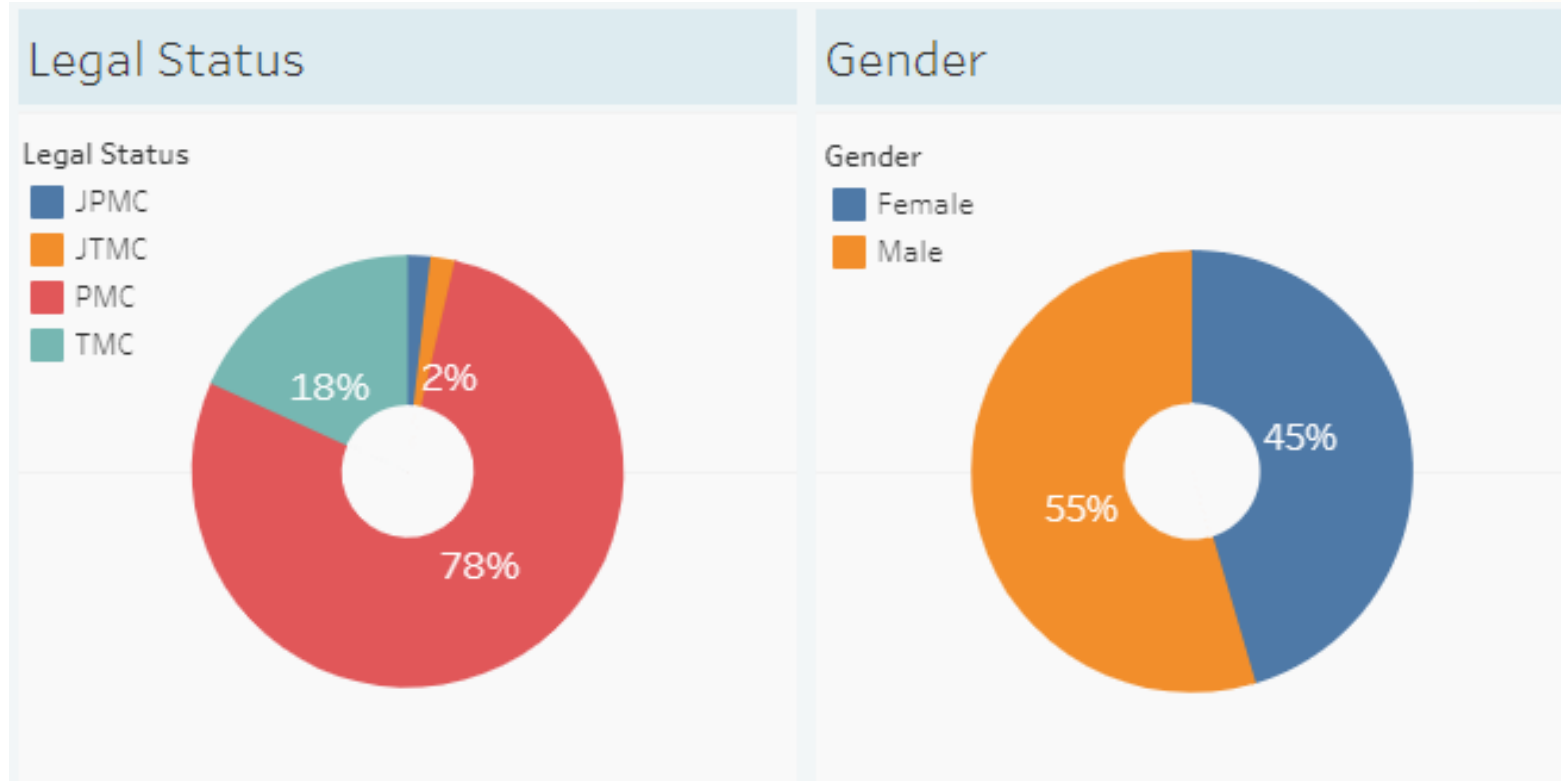


Children without Placement

Trends – August 2022



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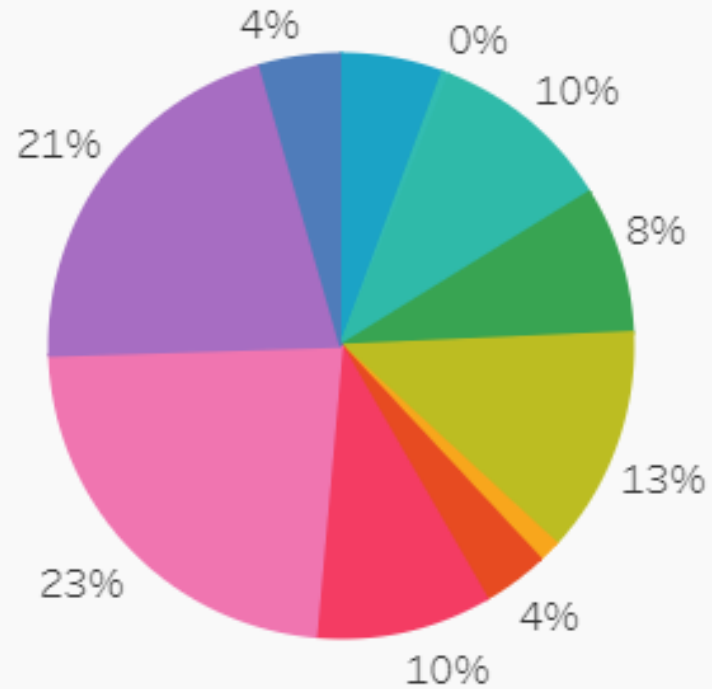


Children without Placement

Prior Placement - August 2022

Prior Placement

- Prior Placement Type
- Foster Home
 - GRO (Non-RTC)
 - GRO (RTC)
 - Jail/Juvenile Detention
 - Kinship
 - Medical Hospital
 - Other
 - Own Home
 - Psychiatric Hospital
 - Runaway
 - Shelter



Children without Placement

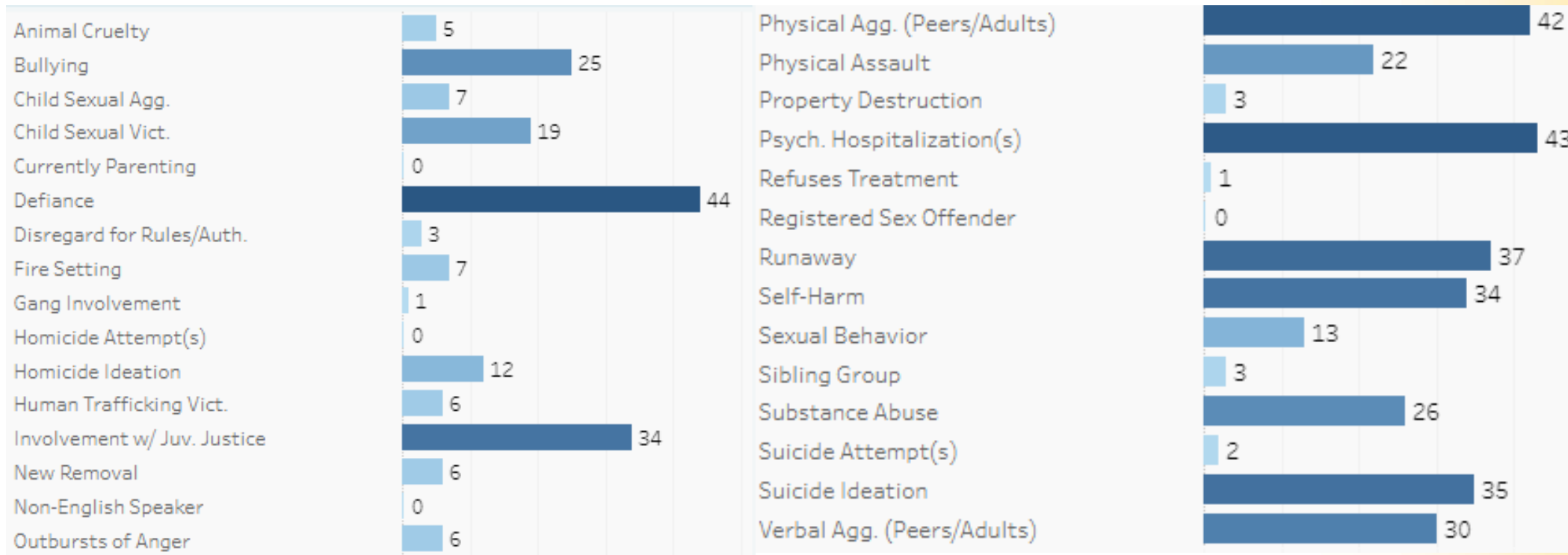
Behaviors/Characteristics – August 2022



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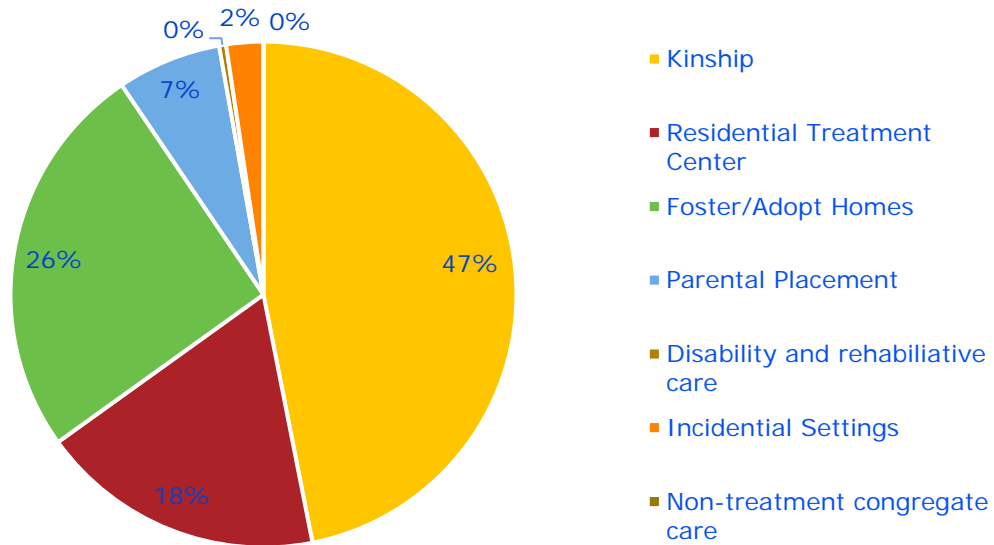


Out of State Placements

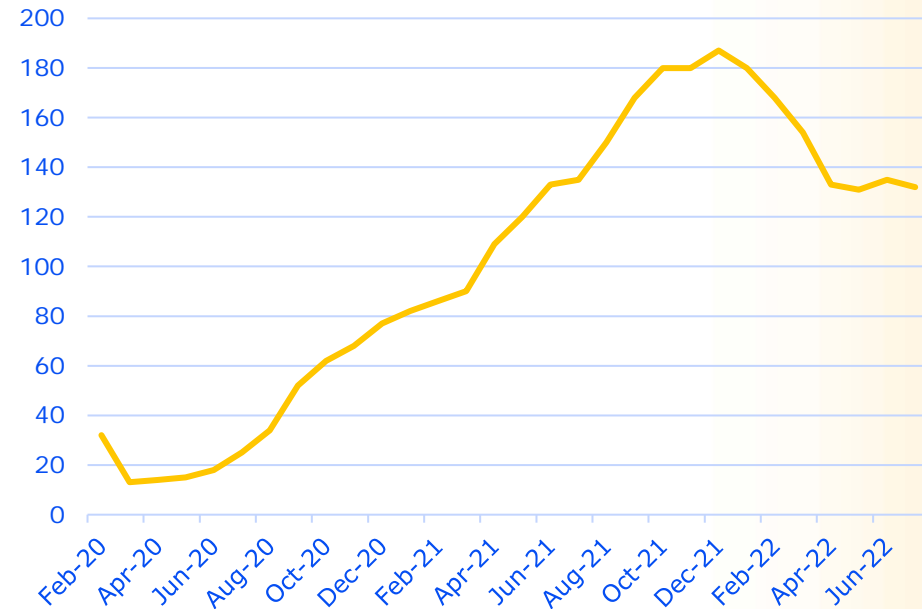


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Out of State Placement Settings



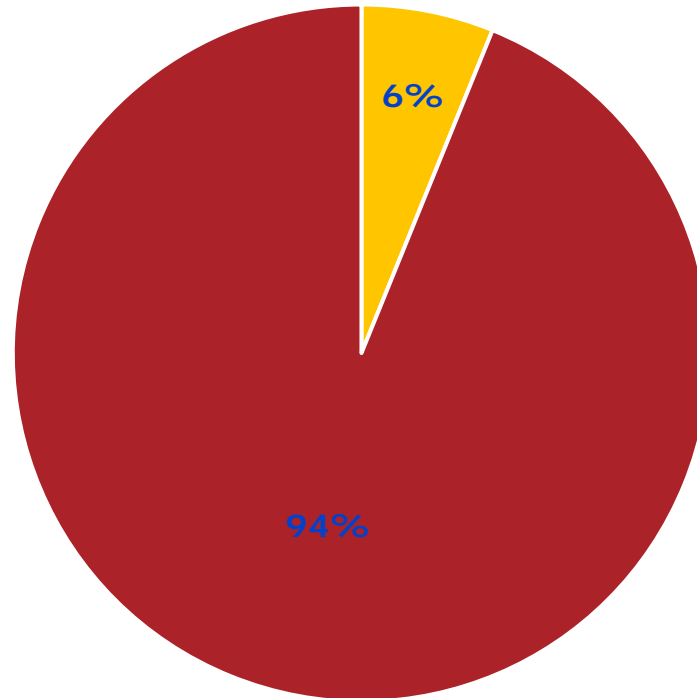
Children Out of State in RTC settings





Capacity Building

Contracted vs. DFPS Foster Care



■ DFPS Foster/Adopt Homes ■ Contracted Foster Care

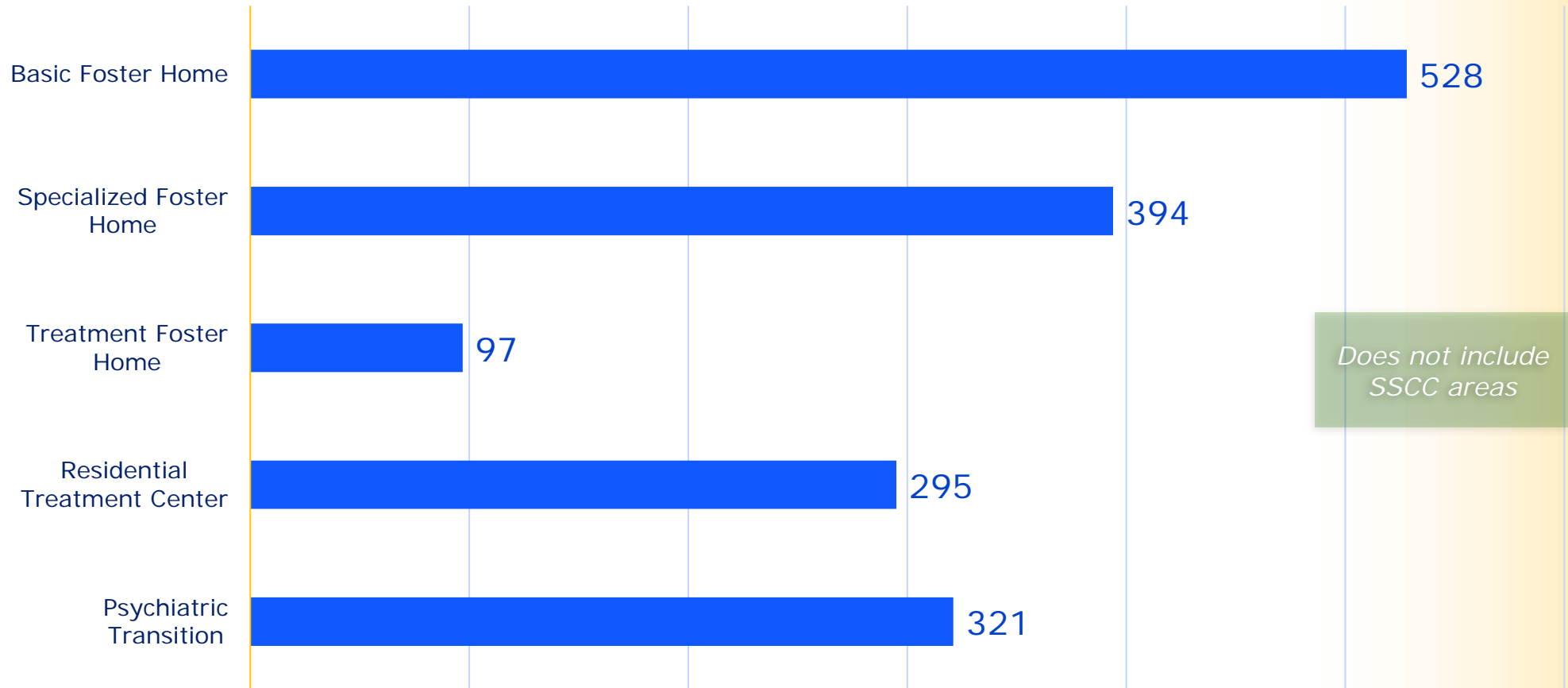
Current Foster Care Needs

(as of start of FY22)



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- Based on utilization (or "true" capacity)



Capacity Building

- **Qualified Residential Treatment Programs**
- **Treatment Foster Care Expansion**
- **Psychiatric Stabilization Programs**
- **Capacity Building Grant Opportunity**



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Capacity Stabilization

- **Inter-Agency Foster Care Tiger Team**
 - Clinical Coordinators
 - Community Liaisons
- **Evaluation of Residential Providers**
 - Identifying At-Risk Providers
 - Evaluating Treatment Models
- **Limitations on Capacity for New Providers**
- **Supplemental Payments to Residential Providers**
- **Rate Modernization**



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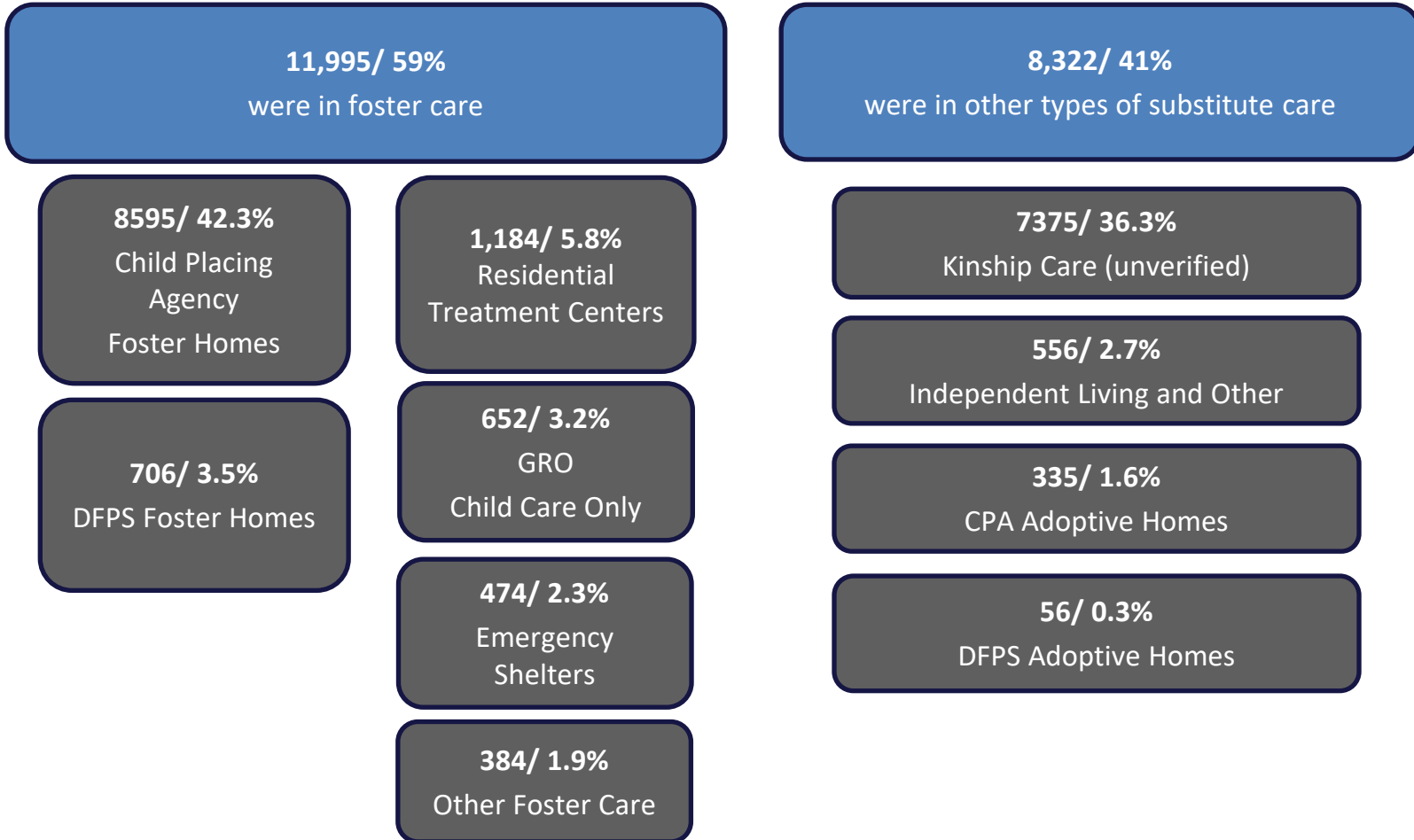
DFPS and Single Source Continuum Contractors (SSCC) provide substitute care when a child cannot remain safely in their home.

Substitute care consists of a full range of services provided to ensure safety, well being, and permanency of a child in the conservatorship of DFPS or a young adult in extended foster care, including:

- Case management services
- Kinship services
- Residential care services
- Placement services
- Services to parents, caregivers, or prospective adoptive parents
- Adoption Services
- Transitional Living Services
- Other supportive services



Of the 21,790 children in care (ages 0-17) at the end of July 2022 Statewide:





During the 87th Regular Session (2021), the Legislature appropriated \$32.9M to increase capacity in Community-Based Care (CBC) areas, and in the second Special Session, appropriated another \$20M for capacity-related grants that must be spent in compliance with requirements outlined in Special Provision 26 related to Foster Care Rate Modernization.

Status of the \$32.9M Grants

As of August 31, 2022, DFPS had paid out \$16.4M to the SSCCs in the capacity grant funding.

| Catchment | November 2021 | December 2021 | March 2022 | June 2022 | August 2022 |
|--|-----------------|---------------|---------------|---------------|---------------|
| Panhandle (1) | \$ 2,117,127.00 | \$ 705,850.14 | \$ 705,850.14 | \$ 705,426.74 | \$ 194,882.31 |
| Big Country / Texoma (2) | \$ 2,092,769.50 | \$ 697,729.35 | \$ 697,729.35 | \$ 697,310.80 | \$ 192,640.19 |
| Metroplex West (3B) | \$ 2,641,458.50 | \$ 880,662.26 | \$ 880,662.26 | \$ 880,133.97 | \$ 243,147.21 |
| Hill Country / South Central (8B) | \$ 1,012,318.50 | \$ 337,506.99 | \$ 337,506.99 | \$ 337,304.52 | \$ 93,184.29 |

SSCC’s have a variety of capacity building efforts underway, including:

- Enhancing support services to caregivers;
- Creating a Stabilization and Assessment Center;
- New emergency bed contracts; and
- Request for Proposals (RFPs) for residential services.



The Legislature appropriated \$20M for the purpose of providing targeted foster care capacity grants across the state to address the existing foster care capacity shortage.

DFPS is currently in process of awarding grants of varying sizes, with a range of eligible awards, up to \$1M each:

- 27 total applicants were reviewed by HHS Procurement.
- 25 of the 27 applicants are now undergoing Kick-Off Meetings with DFPS.
- Anticipated grant contracts executed: September/October 2022.

Examples of some of these grants include:

- Converting existing space into a Stabilization and Assessment Care center within a General Residential Operation (GRO) to better serve youth with high acuity needs and aftercare services built in that will follow the youth after discharge.
 - Child Placing Agency (CPA) adding a branch in an underserved area to recruit foster families for children with moderate, specialized, and intense level of care.
-



Capacity Funding: Temporary Supplemental Payments

In addition to funds to support capacity-related grants, during the second Special Session, the 87th Legislature (2021) appropriated additional funding to support capacity growth and stabilization.

The \$70 M is *currently* allocated through 11.5% increases in the daily payment for all children with service needs that are moderate and above in both the Legacy and CBC systems.

| Current CBC Supplemental Payments for Providers | | | | |
|---|------------------|--------------------------------|---------------------------|---|
| Rate | Panhandle (1) | Big Country / Texoma (2) | Metroplex West (3B) | Hill Country / South Central (8B) |
| Current Blended Rate | \$83.05 | \$85.72 | \$88.04 | \$83.05 |
| Supplemental Add-On | \$6.11 | \$6.31 | \$6.48 | \$6.22 |
| Total Payment | \$89.16 | \$92.03 | \$94.52 | \$89.27 |



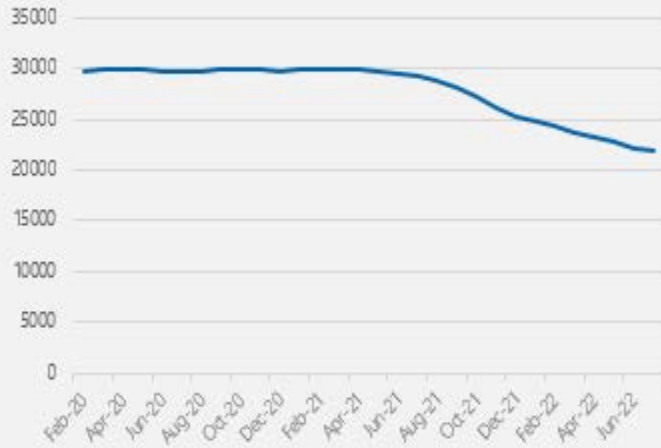
Capacity Funding: Temporary Supplemental Payments

Legacy Supplemental Payments for Providers as of September 2022

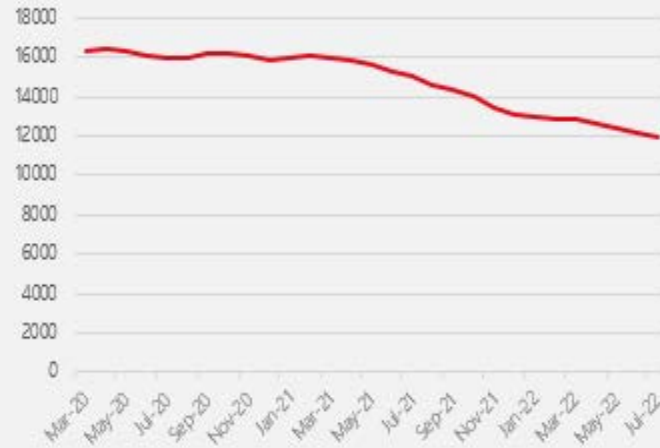
| Provider Type | Current Legacy Rates | Supplemental Add-On | Total Payment |
|-------------------------------------|----------------------|---------------------|---------------|
| CPA - Basic | \$49.54 | N/A | \$49.54 |
| CPA - Moderate | \$87.36 | \$10.05 | \$97.41 |
| CPA - Specialized | \$110.10 | \$12.66 | \$122.76 |
| CPA - Intense | \$186.42 | \$21.44 | \$207.86 |
| CPA - Treatment Foster Care | \$277.37 | \$31.90 | \$309.27 |
| GRO/RTC - Basic | \$45.19 | N/A | \$45.19 |
| GRO/RTC - Moderate | \$108.18 | \$12.44 | \$120.62 |
| GRO/RTC - Specialized | \$197.69 | \$22.73 | \$220.42 |
| GRO/RTC - Intense | \$277.37 | \$31.90 | \$309.27 |
| GRO/RTC - Intense Plus | \$400.72 | \$46.08 | \$446.80 |
| Intensive Psychiatric Program | \$374.33 | \$43.05 | \$417.38 |
| Emergency Shelter | \$137.30 | \$15.79 | \$153.09 |
| Temporary Emergency Placement (TEP) | \$400.72 | \$46.08 | \$446.80 |



Conservatorship Census



Foster Care Census

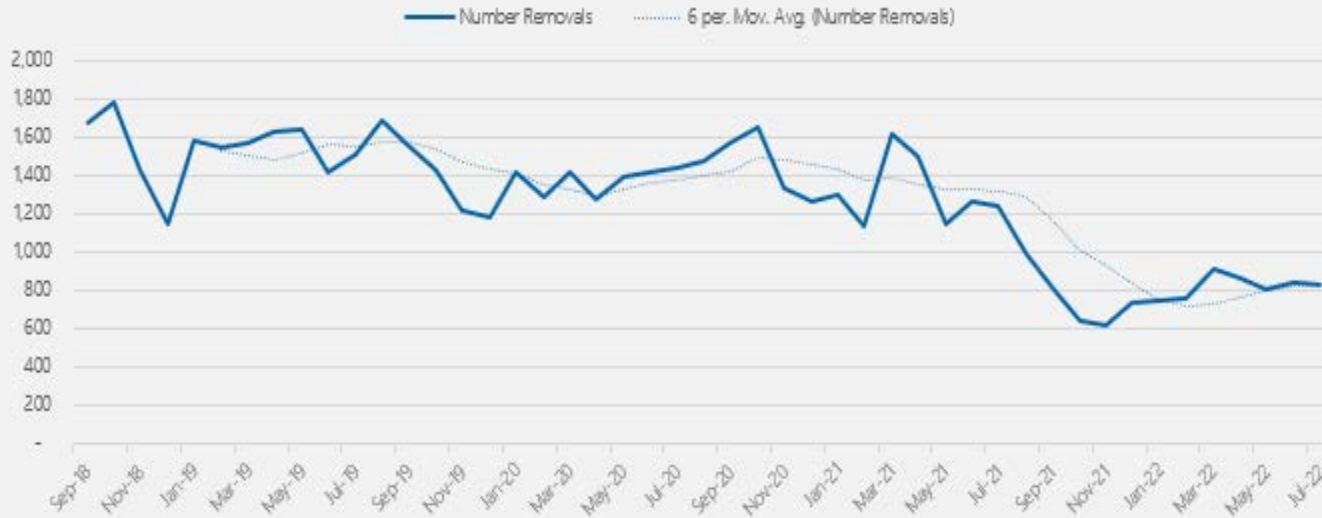


FY22 DATA IS PROVISIONAL

Data Sources: PP_03, SA_05



Removals since FY19



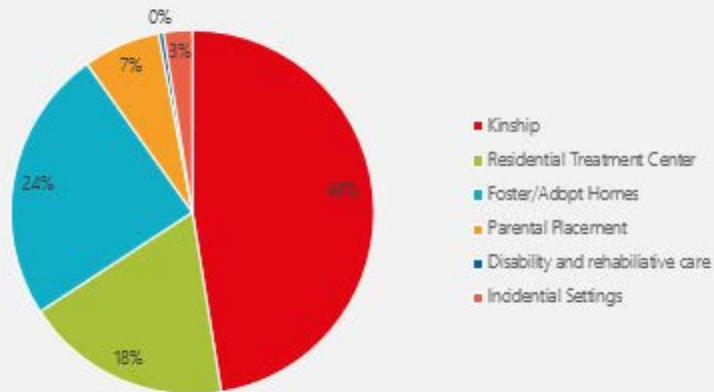
FY22 DATA IS PROVISIONAL

Data Sources: sa_19



Out of State Placements

Out of State Placement Settings



Children OOS in RTC settings



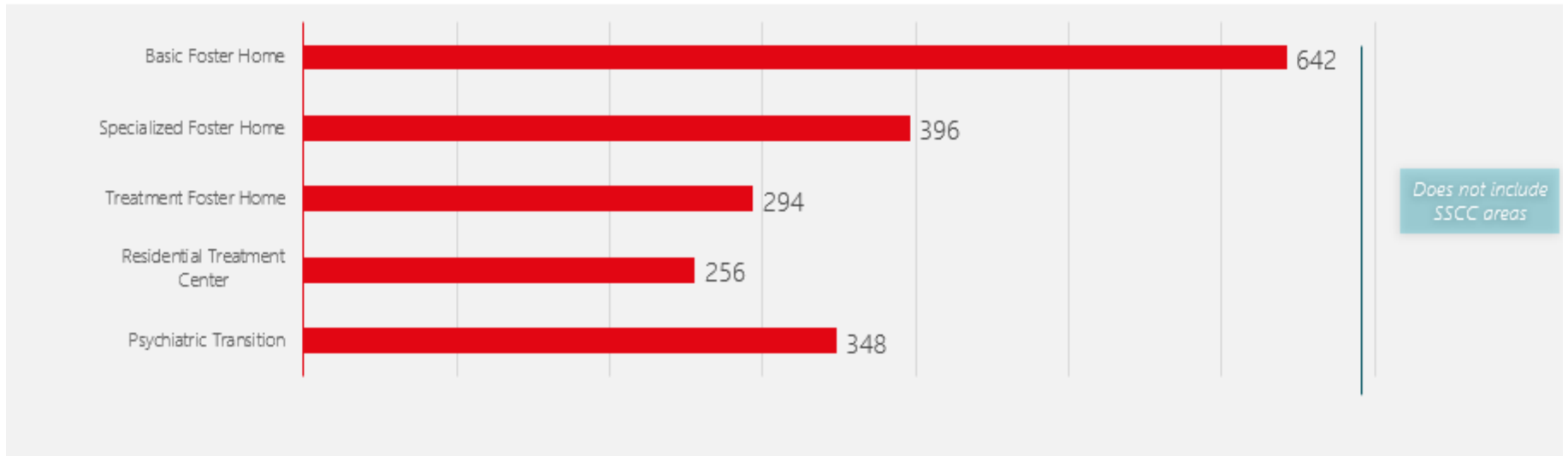
FY22 DATA IS PROVISIONAL

Data Sources: PP_26 as of 8.31.22, sa_27



Foster Care Capacity Needs

Current Foster Care Needs





Due to the decline in census, there remains unexpended funding that was dedicated to Temporary Supplemental Payments in FY 2022.

DFPS is in process of requesting authority to move the unexpended funds forward in FY 2023. When combined with the FY 2023 funding, the appropriation of \$35M will be used to:

- Prevent children without placement and divert children from having to leave and be placed out of the state in order to have their individual treatment needs met;
- Safely transition children currently placed out of state back home; and
- Offer continued support to providers who develop the needed infrastructure and treatment services designed to serve the high needs population of children in care.

DFPS has developed three targeted strategies for use of the temporary supplemental funds in order to address the state's most pressing capacity needs.

1. Utilize a tiered approach to compensate providers that offer services based on capacity type:

- Increase the SSCCs supplemental add-on to 11.38% for each of the blended rates.
- Sustain the 11.5% add on to the daily rate for Legacy providers offering Moderate and Emergency Shelter Services.
- Increase the supplemental add-on rate for Legacy providers offering Specialized Services to 15%.
- Increase the supplemental add-on rate for Legacy providers offering Intense Services and Treatment Foster Family Care to 17%.
- Increase the supplemental add-on rate for Legacy providers offering Intense Plus, Intensive Psychiatric Treatment Services, and Temporary Emergency Placements to 20%.



Capacity Funding: Proposed Temporary Supplemental Payments

FY 23 Proposed Plan for Supplemental Payments for Providers

| Category | Base Contract Rate | FY 22 Supplemental Payment | FY 23 Supplemental Payment | FY 23 Combined Total Rate |
|---|--------------------|----------------------------|----------------------------|---------------------------|
| CBC Blended Rate – Panhandle (1) | \$83.05 | 7.36% | 11.38% | \$92.50 |
| CBC Blended Rate – Big Country / Texoma (2) | \$85.72 | 7.36% | 11.38% | \$95.47 |
| CBC Blended Rate – Metroplex West (3b) | \$88.04 | 7.36% | 11.38% | \$98.06 |
| CBC Blended Rate – Hill Country / South Central(8b) | \$83.05 | 7.49% | 11.38% | \$92.50 |
| CPA - Moderate | \$87.36 | 11.5% | 11.5% | \$97.41 |
| CPA - Specialized | \$110.10 | 11.5% | 15.0% | \$126.62 |
| CPA - Intense | \$186.42 | 11.5% | 17.0% | \$218.11 |
| CPA - Treatment Foster Care | \$277.37 | 11.5% | 15.0% | \$318.98 |
| GRO/RTC - Moderate | \$108.18 | 11.5% | 11.5% | \$120.62 |
| GRO/RTC - Specialized | \$197.69 | 11.5% | 15.0% | \$227.34 |
| GRO/RTC - Intense | \$277.37 | 11.5% | 17.0% | \$324.52 |
| GRO/RTC - Intense Plus | \$400.72 | 11.5% | 20.0% | \$480.86 |
| Intensive Psychiatric Program | \$374.33 | 11.5% | 20.0% | \$449.20 |
| Emergency Shelter | \$137.30 | 11.5% | 11.5% | \$153.09 |
| Temporary Emergency Placement | \$400.72 | 11.5% | 20.0% | \$480.86 |

2. New Program: Inpatient Psychiatric Stabilization Program (IPSP)

Provides a continuum of intensive psychiatric services to assist needs of children who do not have placements available to them in current foster care continuum and who require highly structured support and treatment, as well as have a history of psychiatric hospitalizations.

Who will be served?

- Children with the highest of acute needs and exhibit symptoms which include delusions, hallucinations, obsessive-compulsive behavior, debilitating depression, uncontrolled anxiety, self-injurious or assaultive behavior or other serious emotional disorders or mental illness.

How will they be served?

- The program will provide daily structure and care, supervision, assessment, training, education and treatment services that meet the needs of children. Promote healthy well-being and community interaction to prepare the child for transition to a less restrictive setting upon successful completion of the program.

This time-limited (90-day) program is intended to increase capacity in the foster care system to assist and provide more stability to a child in the psychiatric hospital who is no longer considered acute but needs more supports in order to transition to a less restrictive placement setting (i.e. Residential Treatment Center or Treatment Foster Family Home).

3. Provider Performance Incentive Program:

This program will incentivize providers who develop the programming and infrastructure necessary to:

- Admit children who are transitioning from out of state treatment programs; or
- Who are exiting a temporary stay under DFPS staff supervision (commonly referred to as a child without placement).

The scope and logistics for this program are being finalized now.



Texas Department of Family and Protective Services

Appendices

1. DFPS Child Census Data
 2. Child Outcomes
 3. Children Without Placement Data
-



Appendix: Child Census Data

| Populations Involved in Various Stages of Service | | | | | | | |
|---|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| FY16 - FY22 YTD | | | | | | | |
| | <u>2016</u> | <u>2017</u> | <u>2018</u> | <u>2019</u> | <u>2020</u> | <u>2021</u> | <u>2022</u> |
| Children in DFPS Legal Responsibility (Last day of FY) | 30,540 | 31,776 | 32,797 | 31,408 | 29,818 | 28,753 | 21,943 |
| Children in FBSS Services (Last day of FY) | 34,656 | 31,858 | 26,490 | 25,156 | 26,655 | 11,496 | 10,696 |
| Families in FBSS Services (Last day of FY) | 12,262 | 11,568 | 9,736 | 9,444 | 10,218 | 4,385 | 4,027 |
| Opened CPI INV and AR Stages | n/a | 240,182 | 248,433 | 244,900 | 227,313 | 256,972 | 255,588 |
| Opened RCI Investigation | 2,372 | 2,539 | 1,924 | 2,272 | 3,334 | 4,774 | 3,216 |
| Opened DCI Investigation | 2,408 | 2,489 | 2,195 | 1,984 | 1,610 | 1,795 | 1,531 |



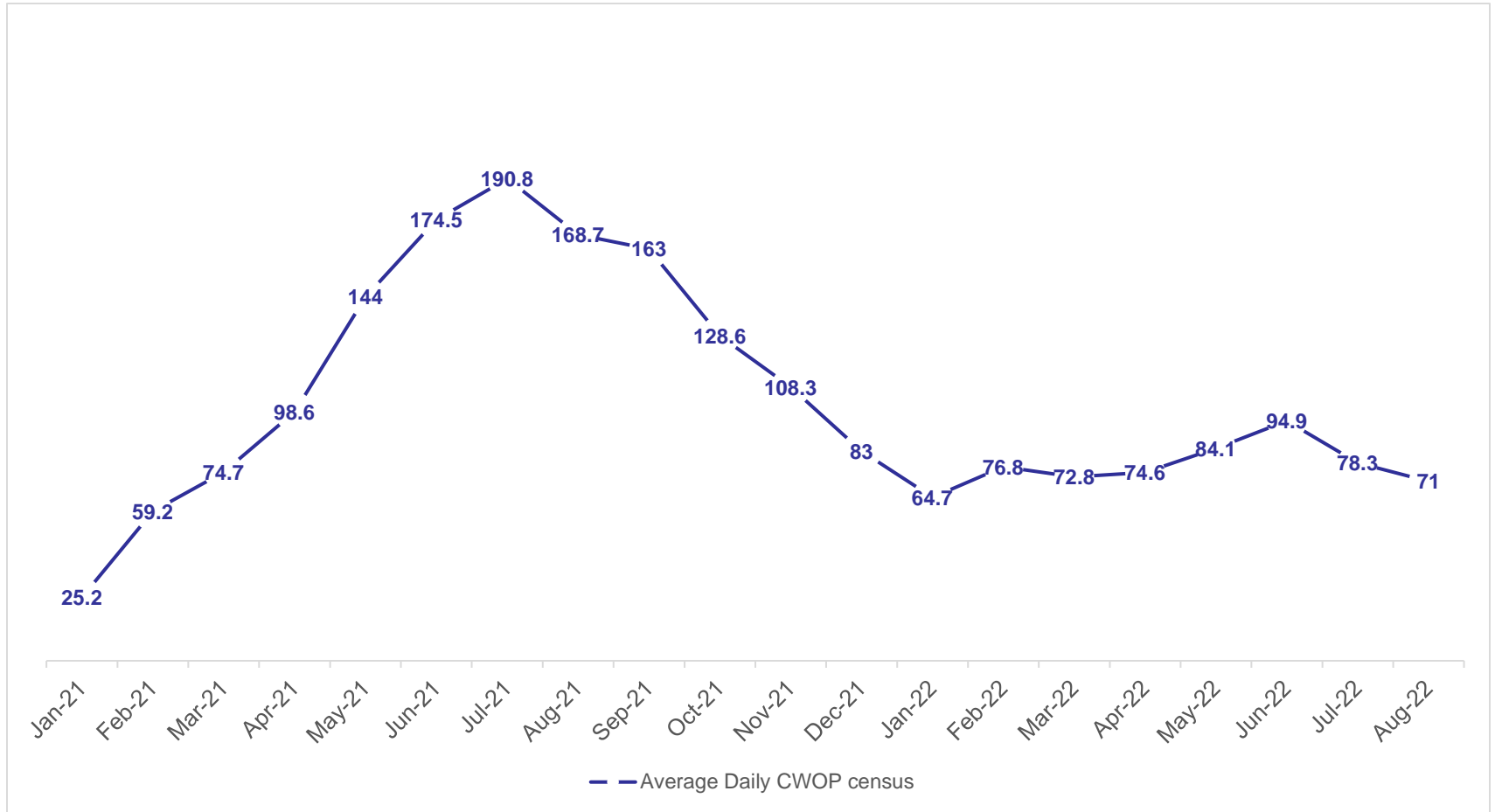
Appendix: Child Outcomes

| Conservatorship Outcomes | | | | | | | |
|---|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| FY 16-FY 22 YTD | | | | | | | |
| | <u>2016</u> | <u>2017</u> | <u>2018</u> | <u>2019</u> | <u>2020</u> | <u>2021</u> | <u>2022</u> |
| Average Placements for Children in Foster Care | 3.1 | 3.1 | 3 | 3 | 3.1 | 3.1 | 3.5 |
| Relative Placements | 43% | 45% | 46% | 45% | 43% | 44% | 44% |
| Sibling Groups Placed Together | 65% | 64% | 65% | 67% | 66% | 64% | 63% |
| Children Placed in County | 40% | 39% | 38% | 38% | 39% | 37% | 35% |

| Permanency Outcome Measures | | | | | | | |
|---|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| FY 16 - FY 22 YTD | | | | | | | |
| | <u>2016</u> | <u>2017</u> | <u>2018</u> | <u>2019</u> | <u>2020</u> | <u>2021</u> | <u>2022</u> |
| Adoption within 12 months of TPR | 54% | 56% | 56% | 58% | 58% | 53% | 73% |
| Average Months to Permanency | 20.7 | 19.8 | 19.1 | 19.3 | 19.9 | 20.6 | 19.6 |
| Permanency for Children in Care 2+ years | 32% | 34% | 34% | 34% | 35% | 33% | 36% |
| 12-month recidivism (INV) | 7% | 6% | 5% | 5% | 4% | 4% | n/a |
| 12-month recidivism (FBSS) | 11% | 12% | 12% | 10% | 10% | 11% | n/a |
| 12-month recidivism (CVS) | 20% | 21% | 20% | 21% | 21% | 22% | n/a |



Appendix: Children Without Placement



*as of September 1, 2022